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**CLARK COUNTY**  
WASHINGTON

**COMMUNITY PLANNING**

**Staff Report and Recommendations to the Clark County  
Historic Preservation Commission**

TO: Clark County Historic Preservation Commission

FROM: Jacqui Kamp, Planner

DATE: April 15, 2015

FILE: **HST #2015-00002, DESIGN REVIEW: Certificate of Appropriateness for proposed new parking area at the 78<sup>th</sup> Street Heritage Farm (Clark County Poor Farm)**

**I. SUMMARY**

The **Clark County Poor Farm** is located at 1919 NE 78<sup>th</sup> Street, Vancouver (Tax Assessor's Parcel # **148084000**). The property owners, Clark County, have applied for a Certificate of Appropriateness for the proposed construction of a parking lot (28,500 square feet area) on the west side of the Administration Building. The area is currently used as a grass parking lot. The application states that the parking lot will be designed to be an interpretive facility showing different Low Impact Development (LID) Best Management Practices (BMPs) for paving and stormwater runoff. The parking lot will contain a mix of pervious pavers, pervious asphalt, pervious concrete, and Grasscrete, as well as standard asphalt that will run to biofilter facilities (raingardens) for stormwater treatment and detention prior to release or infiltration. No signs are proposed at this time.

The proposed parking lot is part of the implementation of the site's Master Plan that was developed in 2010. Clark County received a grant from the Department of Ecology for the project.

**II. BACKGROUND**

The Clark County Poor Farm and Cemetery is an historic resource located at the Clark County 78<sup>th</sup> Street Heritage Farm, formerly occupied by Washington State University. It was listed in January of 2013 in the National Register of Historic Places and listed in September of 2013 in the Clark County Heritage Register.

The property dates back to 1871 when a local resident who owned the original donation land claim settled a \$400 county judgment by deeding the county 100 acres of land. This property became the Poor Farm and a building was erected to house the poor.

By 1873, Clark County had begun operating a farm on the property to help address the physical needs of poor, homeless, elderly, and mildly handicapped men and women. Poor farm residents grew crops, maintained orchards, and raised livestock until the 1940s. To the extent their health would allow, residents were expected to provide field and housekeeping labor, and provide care for other residents. Rules were strict and accommodations minimal. Some of the farm products grown on site were passed on to the county-funded hospital and some were sold.

In 2008, Clark County resumed ownership of the farm property after 59 years as an agricultural experiment research station run by Washington State University. In 2009, an extensive public outreach process developed a Concept Plan which served as the foundation for the development of a Master Plan for the site. The community's guiding principles for the site identified in the Master Plan include: inspiring lifelong learning and engaging visitors in the site's history; celebrating Clark County's agricultural heritage; and building community pride in its past, present, and future. As mentioned in the summary above, the proposed parking lot adjacent to the building was part of the concept plan and master plan.

### **III HISTORIC NAME**

Clark County Poor Farm

### **IV. COMMON NAME(S)**

78<sup>th</sup> Street Heritage Farm

### **V. BOARD RESPONSIBILITY**

Under Clark County Ordinance 40.250.030(G) Historic Preservation Ordinance, the Clark County Historic Preservation Commission has the responsibility for conducting design review of Register properties within the County and for jurisdictions with which there is a valid interlocal agreement.

### **VI. PHYSICAL DESCRIPTION**

The Clark County Poor Farm historic property includes approximately 99 acres in the Hazel Dell vicinity between NE 78<sup>th</sup> and NE 68<sup>th</sup> Streets to the north and south and between NE 19<sup>th</sup> and NE 24<sup>th</sup> Avenues to the east and west, approximately 0.5 miles east of Highway 99 and 0.7 miles east of Interstate 5. Hazel Dell is a community of around 19,500 people, located approximately four miles north of Vancouver in unincorporated Clark County, although the Poor Farm site has a Vancouver address and zip code.<sup>1</sup> The property is comprised of two separate tax lots that are all currently owned by Clark County: the 78.92 acre lot which contains all Poor Farm and Experiment Station resources, the bulk of the farm landscape, and the cemetery near the southwest corner of the property, and the 20 acre Hazel Dell Park at the southeast corner of the property.

**For the complete physical description, please see the nomination.**

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<sup>1</sup> U.S. Census Bureau, "Hazel Dell CDP, Profile of General Population and Housing Characteristics: 2010," Demographic Profile Data, 2010.

[http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=DEC\\_10\\_DP\\_DPDP1&prodType=table](http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=DEC_10_DP_DPDP1&prodType=table)

(Accessed April 19, 2012)

## VII. STAFF REVIEW AND COMMENT

### Design Review Criteria:

The design review criteria are listed in the adopted rules and procedures of the Clark County Historic Preservation Commission (April 8, 2008). The standard used is that of the Secretary of the Interior.

#### Secretary of the Interior's Standards for Rehabilitation:

- 1. Every reasonable effort shall be made to provide a compatible use for a property which requires minimal alteration of the building, structure or site and its environment, or to use a property for its originally intended purposes.**

**Findings:** Looking at the historic aerials and 1943 site plan from the nomination, the area in question was most likely used for agricultural purposes. However in more recent times, the grass area proposed has been used as an informal parking area, as there are very few parking spots at the farm.

As is stated in the Master Plan, "the site has been envisioned as an important neighborhood gathering place that builds community pride. Year-round, community members of all ages will take advantage of the site's many agricultural and educational amenities. Residents will walk, bike, use public transportation and drive to the site to participate in community gardening, farming, and educational programs; learn about the site's history, and enjoy nature and views of Mt. St. Helens, Mt. Adams and Mt. Hood."

Additional parking is important to accommodate the visitors for the site.

- 2. The distinguishing original qualities or character of a building, structure, or site and its environment shall not be destroyed. The removal or alteration of any historic material or distinctive architectural features should be avoided when possible.**

**Findings:** The proposed parking lot will not remove or alter any historic material or distinctive architectural features. The field has been used as a grass parking area. An archaeological pre-determination has been completed by SWCA Environmental Consultants. It indicates that no archaeological items were found and that no further archaeological work is recommended.

- 3. All buildings, structures and sites shall be recognized as products of their own time. Alterations that have no historical basis and which seek to create an earlier appearance shall be discouraged.**

**Findings:** N/A

- 4. Changes which may have taken place in the course of time are evidence of the history and development of a building, structure, or site and its environment. These changes may have acquired significance in their own right and this significance shall be recognized and respected.**

**Findings:** N/A

- 5. Distinctive stylistic features or examples of skilled craftsmanship which characterize a building, structure, or site shall be treated with sensitivity.**

**Findings:** N/A

6. **Deteriorated architectural features shall be repaired rather than replaced whenever possible. In the event replacement is necessary, the new material should match the material being replaced in composition, design, color, texture and other visual qualities. Repair or replacement of missing architectural features should be based on accurate duplications or features, substantiated by historic, physical or pictorial evidence rather than on conjectural designs or the availability of different architectural elements from other buildings or structures.**

**Findings:** N/A

7. **The surface cleaning of structures shall be undertaken with the gentlest means possible. Sandblasting and other cleaning methods that will damage the historic building materials shall not be undertaken.**

**Findings:** N/A

8. **Every reasonable effort shall be made to protect and preserve archeological resources affected by, or adjacent to any project.**

**Findings:** An archaeological pre-determination has been completed by SWCA Environmental Consultants. It indicates that no archaeological items were found and that no further archaeological work is recommended.

9. **Contemporary design for alterations and additions to existing properties shall not be discouraged when such alterations and additions do not destroy significant historical, architectural or cultural material, and such design is compatible with the size, scale, color, materials, and character of the property, neighborhood or environment.**

**Findings:** Although this is not a new structure, it is a new addition to the property. Staff does not find that it destroys any historical, architectural or cultural materials. The Low Impact Development design is in keeping with the spirit of the site which is that all program features for the site use sustainable construction methods and be accessible to people of all ages and abilities.

10. **Wherever possible, new additions or alterations to structures shall be done in such a manner that if such additions or alterations were to be removed in the future, the essential form and integrity of the structure would be unimpaired.**

**Findings:** N/A

## **VIII. STAFF CONCLUSIONS & RECOMMENDATIONS**

Staff believes that the proposal meets the applicable criteria as stated above.

In accordance with CCC 40.250.030 and the Clark County Historic Preservation Program Rules and Procedures, and the findings stated under the design review criteria above, staff recommends that the commission approve the certificate of appropriateness application for the proposal as submitted.

**NEXT STEPS:** If the commission approves the Certificate of Appropriateness application, the conditions, if any, will have to be filled out on the Certificate and signed by the Chair at the meeting. This document will be forwarded to the Clark County Permit Center. If there are conditions, the applicant/designated agent will have to sign the conditions of approval form.

APPEAL PROCEDURES: If the owner/applicant or other interested parties disagree with the Commission's decision, an appeal to the Board of County Commissioners depending on location of jurisdiction.

**IX. ATTACHMENTS**

- A. Clark County Poor Farm (78<sup>th</sup> Street Heritage Farm) Certificate of Appropriateness application and proposal
- B. 2013 Clark County Poor Farm Clark County Heritage Register Staff Report and Nomination packet
- C. 2010 Master Plan and Map
- D. Additional photographs



Clark County  
Historic Preservation  
Commission

## Certificate of Appropriateness Application

The applicant agrees that all work performed in conjunction with a Certificate of Appropriateness will be in conformance with the Design Guidelines and *The Secretary of the Interior's Standards/Guidelines* if not otherwise specified and no changes or additions will be made without approval of the Historic Preservation Commission or by granting of a new Certificate of Appropriateness.

Name of Applicant: Clark County General Services Date: 4.28.15

Applicant's Mailing Address: 1300 Franklin Str. Suite 650 Vancouver WA 98666

Telephone Number: 360-397-2323 Alternate Number: \_\_\_\_\_

Property Address: 1919 NE 78<sup>th</sup> Street Parcel Number: 148084000

Name of Property: 78<sup>th</sup> Street Heritage Farm

Name of Owner: Clark County Telephone #: \_\_\_\_\_

Name of Architect: N/A – Olson Engineering is the engineer Telephone #: \_\_\_\_\_

Name of Contractor: None selected yet Telephone #: \_\_\_\_\_

### Type of Work (Check All That Apply)

- Alterations
  New Construction
  Signs/awnings/lighting  
 Demolition
  Relocation

Estimated cost of proposed work \$ 289,182.20

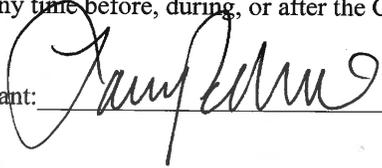
### Submission Requirements Checklist

The application along with all supporting information must be filed at least thirty (30) days prior to the next regularly scheduled meeting of the Clark County Historic Preservation Commission. The Commission meets the second Tuesday of each month at 6:00 pm at the O.O. Howard House located at 750 Anderson Street, Vancouver, Washington.

- **Detailed Description of Project.** Attach a detailed and typewritten description of the activity for which you are seeking a Certificate of Appropriateness.
- **General overview of project, including quantities and dimensions of elements such as signs** (i.e. "one proposed 24 X 60" sign, with 12" extruded letters, to be located on the south façade...")
- **List of features to be removed, replaced or added**
- **Site plan/location map and scale elevations** (for any additions or new construction)\*
- **Details of method(s) of attachment for signs, awnings and canopies**
- **Color photographs of existing conditions.** If possible please provide digital along with hardcopy.

Refer to the Clark County Historic Preservation Rules & Procedures for Design Review for further instructions on information to be submitted, as well as important notes related to the Certificate of Appropriateness process. Failure to supply adequate documentation or required materials will result in delays in processing the application and/or denial of the request. Revisions made to applications after submittal deadline and prior to the Commission hearing may be considered at the following month's hearing.

I certify by my signature below that the information in this application is accurate and complete. Clark County Historic Preservation staff has permission to copy materials, including architectural drawings, necessary for the review of my Certificate of Appropriateness application. I also acknowledge the fact that it will be necessary for the commission members and/or staff to make site visits at any time before, during, or after the COA application review process, including for enforcement purposes.

Signature of Applicant: 

Date: 4.28.15

# NARRATIVE

## GENERAL DESCRIPTION

The Applicant, Clark County General Services, is proposing construction of a parking lot at the Heritage Farm. The parking lot will be designed to be an interpretive facility showing different Low Impact Development (LID) Best Management Practices (BMP's) for paving and stormwater runoff. The parking lot will contain a mix of pervious pavers, pervious asphalt, pervious concrete, and Grasscrete, as well as standard asphalt that will run to biofilter facilities (raingardens) for stormwater treatment and detention prior to release or infiltration. Please refer to the plans included in this application for more information on the proposed parking lot layout.

Hours of operation do not directly apply to this project, as the parking lot is being constructed for parking for the WSU Extension Office and other uses on the Heritage Farm.

Truck deliveries do not apply for this project.

According to Clark County GIS, the entire site is approximately 78.92 acres in size and is located at 1919 NE 78<sup>th</sup> Street, Vancouver, Washington in the R1-6 zoning district. The property is further identified as Tax Lot 185, tax assessor's serial number 148084-000, located in the Northeast and Northwest ¼ of Section 11, Township 2 North, Range 1 East of the Willamette Meridian, Clark County. The actual site area within the project boundaries is approximately 28,500 square feet.

## EXISTING CONDITIONS

The subject parcel is currently home to the Clark County Heritage Farm which also houses the Washington State University (WSU) Extension Offices, WSU Master Gardener Program, Living Farm, youth 4-H and other agriculturally-related programs. The area within the project boundary consists of a large grass field.

### Compliance with Clark County Code

#### **CCC 14 - Buildings & Structures**

There are no buildings proposed with this project.

#### **CCC 15 – Fire Prevention**

There are no buildings or other combustible elements associated with this project.

### **CCC 40.220.010 – Zoning**

CCC 40.220.010 and table 40.220.010-1 lists the permitted uses for the R1-6 zoning district. Public park and public recreational facilities are listed as permitted uses, and the uses on the Heritage Farm predates the current zoning code. Additionally, the site contains a Public Facility (PF) Comprehensive Plan overlay, indicating that its current and future use has been contemplated as a public facility.

CCC tables 40.220.020-2 and 40.220.020-3 list the minimum lot requirements, setbacks and lot coverage (building height does not apply for this project). The existing site meets these standards.

### **CCC 40.310 – Signs**

There are no signs proposed with this application. Therefore this chapter does not apply.

### **CCC 40.320 – Landscaping and Screening**

A landscape plan has been submitted that complies with applicable landscape buffer requirements adjacent to and along NE 78<sup>th</sup> Street and along the west property line of the project boundary. The required landscape buffers are shown on the Landscape Plan. All plant sizes will meet or exceed county requirements.

It should be noted that while a 10-foot wide L2 landscape buffer is required along NE 78<sup>th</sup> Street according to Table 40.320.010-1, Section 40.320.010(E)(1) only requires a 5-foot wide L2 landscape buffer when parking abuts a public road right-of-way. An 8-foot wide landscape strip has been provided between the proposed right-of-way along NE 78<sup>th</sup> Street and the parking adjacent to NE 78<sup>th</sup> Street (5-foot buffer plus 3-foot bumper overhang). However, the Highway 99 Overlay District Standards (as described elsewhere in this narrative) supersede this section regarding landscape buffering along a public road right-of-way.

Landscape buffering is not proposed along the east or south property lines, as they fall outside of the project boundary. The east property line is located approximately 1,450 feet east and the south property line is located approximately 2,300 feet south of the project boundary.

### **CCC 40.340 – Parking, Loading and Circulation**

It is assumed that the site currently meets minimum parking requirements and that this project will add parking over and above what is minimally required. The proposed parking meets the minimum dimensional standards for both standard and compact stalls. Additionally, two ADA stalls will be added.

Parking lot lighting is proposed. Please refer to the Lighting Plan for more information.

A 3-foot bumper overhang has been provided where parking stalls abut landscape or sidewalk areas. The landscape and sidewalk widths have been increased by 3 feet to accommodate the bumper overhangs.

Interior parking lot landscape islands have been provided at an average minimum of one island for every seven stalls.

Two speed bumps have been proposed within the north/south access drive along with three “Slow – Watch for Pedestrians” signs to provide notice to drivers that pedestrians will be crossing the drive aisle to access the new parking lot meeting the requirements of 40.340.020(A)(3)(b).

### **CCC 40.350 – Transportation Standards**

#### **CCC 40.350.010 – Pedestrian/Bicycle Circulation Standards**

The project does not increase the trip generation to the site and is exempt from any frontage improvement upgrades (except for right-of-way dedication). However, though the project does not meet the threshold for requiring road frontage improvements, the existing attached sidewalk along NE 78<sup>th</sup> Street along the project boundary frontage is proposed to be relocated as a 6-foot wide detached sidewalk with 4-foot wide landscape strip in order to meet the requirements of Appendix F – Highway 99 Overlay District Standards for a Level II Remodel and Addition (as the project is classified by Clark County staff for the purposes of compliance with Appendix F). Additionally, the sidewalk that runs along the east side of the existing ADA parking (east of the north/south drive aisle) will be extended north to meet with the existing sidewalk along NE 78<sup>th</sup> Street east of the existing access into the site.

#### **CCC 40.350.020 – Transportation Concurrency Management System**

As the project does not generate any additional vehicular trips, a traffic study has not been provided.

#### **CCC 40.350.030 – Street and Road Standards**

NE 78<sup>th</sup> Street is classified as an Urban Principal Arterial 4-Lane with Center Turn and Bike Lanes (Pr-4cb). Proposed frontage improvements along NE 78<sup>th</sup> Street include a 10-foot right-of-way dedication to provide a 50-foot half-width right-of-way. No pavement widening is proposed or required. It should be noted that the project does not increase the trip generation to the site and is exempt from any frontage improvement upgrades (except for right-of-way dedication). However, though the project does not meet the threshold for requiring road frontage improvements, the existing attached sidewalk along NE 78<sup>th</sup> Street along the project boundary frontage is proposed to be relocated as a 6-foot wide detached sidewalk with 4-foot wide landscape strip in order to meet the requirements of Appendix F – Highway 99 Overlay District Standards for a Level II Remodel and Addition (as the project is classified by Clark County staff

for the purposes of compliance with Appendix F). It should be noted that sight distance precludes the ability to place street trees within the new landscape strip between the detached sidewalk and the street.

The site is currently accessed by an existing driveway along NE 78<sup>th</sup> Street. This driveway will be upgraded to meet current transportation standards.

Pedestrian circulation is proposed from the end of the existing sidewalk that runs along the east side of the existing ADA parking (east of the north/south drive aisle) to the north to meet with the existing sidewalk along NE 78<sup>th</sup> Street east of the existing access into the site.

### **CCC 40.360 – Solid Waste and Recycling**

As there are no buildings proposed, this section does not apply.

### **CCC 40.370.010 – Sewerage Regulations**

As there are no buildings proposed, this section does not apply.

### **CCC 40.370.020 – Water Supply**

As there are no buildings proposed, this section does not apply.

### **CCC 40.380 – Stormwater and Erosion Control**

This project complies with the requirements of Western Washington Stormwater Manual. Stormwater quality treatment and detention will be provided by the pervious pavement areas, bioretention cells and infiltration. Stormwater routed to the pervious pavers and pervious asphalt areas will be infiltrated. Stormwater routed to the pervious concrete and Grasscrete areas will be collected with under drains then released into the wetland buffer via level spreaders. Bioretention cells will pick up runoff from new impervious surfaces and will provide treatment. After treatment, runoff will be collected with under drains and released to the wetland buffer via level spreaders. Quantity control requirements for the project will be met using a combination of retention, detention in the pervious pavement sections and bioretention cells. The on-site storm systems will be owned and maintained by Clark County. Calculations and information regarding the drainage facilities are included in the Preliminary Stormwater Report.

### **CCC 40.410 –Critical Aquifer Recharge Areas**

Clark County GIS data indicates the portion of the site within the project boundary is located within Category I Recharge Area. The Applicant is not proposing any uses that require a CARA permit. Therefore, this chapter does not apply.

#### **CCC 40.420 – Flood Hazard Areas**

According to Clark County GIS data, there are no mapping indicators that indicate any floodplain areas on site. Therefore, this chapter does not apply.

#### **CCC 40.430 – Geologic Hazard Areas**

According to Clark County GIS data, there are no mapping indicators that indicate any geologic hazard areas on site. Therefore, this chapter does not apply.

#### **CCC 40.440 – Habitat Conservation**

According to Clark County GIS data, there are no mapping indicators that indicate any habitat areas within the project boundary of the site. Therefore, this chapter does not apply.

#### **CCC 40.450 – Wetland Protection**

According to Clark County GIS data, there are mapping indicators that indicate the presence of wetlands and wetland buffers located just south of the project boundary of the site. No work will take place within the wetlands. Impacts to the wetland buffers will include installation of two level spreaders for release of stormwater from the Grasscrete, pervious concrete and areas draining to the bioretention cells and minor grading. A wetland permit will be applied for to allow installation of said level spreaders. Please refer to the Heritage Farm Parking Lot Project Wetland Delineation/Determination Report, prepared by The Resource Company, Inc., dated June 3, 2014, for more information regarding the wetland delineation. Please refer to the Heritage Farm Parking Lot Buffer Mitigation Plan, prepared by The Resource Company, Inc., dated March 19, 2015, for more information regarding mitigation for impacts from installation of the level spreaders and grading activities.

#### **CCC 40.460 – Shoreline Overlay District**

According to Clark County GIS data, there are no mapping indicators that indicate any shorelines areas on site. Therefore, this chapter does not apply.

#### **CCC 40.510.020 – Type II Process – Administrative Decisions**

A Type II Process is proposed for the Site Plan Review submittal.

### **CCC 40.520.010 - Legal Lot Determination**

The current deed showing Clark County as the owner of the property has been submitted.

### **CCC 40.520.040 - Site Plan Review**

A Type II Site Plan Review application has also been submitted for this project and the submittal complies with the Site Plan Approval Criteria.

### **CCC 40.540 – Boundary Line Adjustments and Land Divisions**

A boundary line adjustment or land division is not proposed with this project.

### **CCC 40.550 – Modifications and Variances**

#### Road Modification

There are no road modifications proposed with this application. Therefore, this chapter does not apply.

#### Variance

There are no variances proposed with this application. Therefore, this chapter does not apply.

### **CCC 40.570 – SEPA**

According to Clark County Environmental Services, the project does not meet the threshold for SEPA review and is therefore exempt from SEPA review.

### **CCC 40.570.080 – Archaeological Pre-Determination**

Clark County GIS Data indicates that 5.8% of the entire parcel has a low (0-20%), 5.5% has a moderate-low (20-40%), 24.4% has a moderate (40-60%), 36.5% has a moderate-high(60-80%) and 27.8% has a high (80-100%) probability of containing archaeological findings. An archaeological pre-determination has been completed by SWCA Environmental Consultants. It indicates that no archaeological items were found and that no further archaeological work is recommended. Please see Department of Archaeology and Historic Preservation (DAHP) Concurrence Letter by Gretchen Kaehler, dated October 20, 2014, for more information.

## **CCC 40.610 – Impact Fees**

As there are no buildings proposed, this chapter does not apply.

## **CCC Title 24 – Public Health**

It has been determined by Clark County that a Clark County Public Health Development Review comment letter is not required with this application. Please refer to email from Laura Pederson, dated September 11, 2014, for more information.

## **CCC Appendix F – Highway 99 Overlay District Standards**

The subject parcel is located within the Highway 99 Overlay District and is subject to additional development standards. Below is a narrative of compliance with applicable Highway 99 Overlay District standards.

### Section 1 - Introduction

#### Section 1.2 – Applicability and the Relationship to Title 40

The project has been determined to be a Level II Remodel and Addition according to Clark County staff as the project requires a Type II Site Plan Review. Level II Remodels and Additions are required to employ four required elements and at least one option not currently conforming.

Because of the historical nature of the Administration Building found on this parcel, two of the four required elements cannot be employed, which include meeting Transparency Requirements and Blank Wall Treatments.

Another required element is to upgrade non-conforming buildings/sites to full compliance with ADA provisions. In 2010 the site was upgraded to provide ADA access into the Administration Building as well as two ADA parking stalls (in addition to the one existing non-conforming ADA stall) for the 28 existing parking stalls, exceeding the requirements of Pedestrian Access and Connectivity and Upgrading Non-conforming Buildings/Sites to Full Compliance with Americans with Disabilities Act (ADA) Provisions. However, as the project will add 54 additional parking stalls, the total number of on-site parking stalls will increase to 82 stalls. Four ADA stalls are required for 82 stalls, and with the addition of two ADA stalls with this project (as one of the existing ADA stalls is non-conforming), the site will be in full compliance with ADA standards for parking and building accessibility, meeting this required element.

Pedestrian Access and Connectivity will be addressed with this project as a required element and optional element. The project will remove the existing attached sidewalk along the project boundary frontage and construct a new 6-foot wide concrete sidewalk and 4-foot wide landscape strip. Additionally, the sidewalk that runs along the east side of the existing ADA parking (east of the north/south drive aisle) will be extended north to meet with the existing sidewalk along NE 78<sup>th</sup> Street (east of the existing access into the site). This also meets the requirements of the one option required to be met under Section 9.1.2 – Street Improvements.

## Section 2 – Regulating Plans

### Section 2.4 – 78<sup>th</sup> Street Heritage Farm Master Plan Area

The map of this section shows an off-street trail extending through the Heritage Farm property. The project proposes to extend the sidewalk that runs along the east side of the existing ADA parking (east of the north/south drive aisle) north to meet with the existing sidewalk along NE 78<sup>th</sup> Street (east of the existing access into the site). This will provide a pedestrian connection onto the site from NE 78<sup>th</sup> Street furthering compliance with this map.

## Section 3 – Frontage Type Standards

The frontage type along NE 78<sup>th</sup> Street is classified as a Mixed-Use Street type. According to Clark County staff, this requires a minimum 10-foot building setback per section 3.8 – Common Yard Standards. This is the same minimum setback for landscaping along surface parking lots as indicated in Section 8.3.4 – Landscape Site Design Standards. However, Section 3.0.4 – Setback Departures allows the responsible official to approve a reduced setback. Section 3.0.4(1)(d) allows the following: *Landscaped areas within the public right-of-way between the existing/proposed sidewalk and the building [parking] may be used to reduce the front setback where the additional right-of-way is not needed for street or utility improvements.* The Applicant is proposing a 5-foot wide landscape buffer (meeting the requirements of Section 40.320.010(E)(1)) with a 3-foot bumper overhang, which provides an 8-foot landscape strip. Additionally, there will be a 6-foot wide landscape strip between the new 6-foot wide detached sidewalk and the new right-of-way, providing a full 14-foot landscape strip between the sidewalk along NE 78<sup>th</sup> Street and the parking lot. According to Clark County Public Works staff, NE 78<sup>th</sup> Street is fully built-out and additional road frontage improvements are not currently proposed. This departure from setback requirements is allowed and respectfully requested.

## Section 4 – Overlay Standards

### Section 4.7 – Standards for the 78<sup>th</sup> Street Master Plan

The map shown in Section 2.4 shows an off-street trail extending through the Heritage Farm property. The project proposes to extend the sidewalk that runs along the east side of the existing ADA parking east of the

north/south drive aisle north to meet with the existing sidewalk along NE 78<sup>th</sup> Street east of the existing access into the site. This will provide a pedestrian connection onto the site from NE 78<sup>th</sup> Street furthering compliance with this Section 4.7(C)

The parking lot will not exceed 50% of the subject parcel's frontage along NE 78<sup>th</sup> Street.

## Section 5 – Site Design Toolbox

### Section 5.1.1 – Side and Rear Yard Checklist

The project will comply with this section by providing Type A landscaping at least 10 feet deep along the west property line and by providing bioretention cells and other low-impact development best management practices for stormwater runoff from the proposed parking lot.

### Section 5.3.1 – Pedestrian Access and Connectivity

Compliance with this chapter is met by proposing two speed bumps within the north/south access drive along with three “Slow – Watch for Pedestrians” signs to provide notice to drivers that pedestrians will be crossing the drive aisle to access the new parking lot. Additionally, the project proposes to extend the sidewalk that runs along the east side of the existing ADA parking (east of the north/south drive aisle) north to meet with the existing sidewalk along NE 78<sup>th</sup> Street east of the existing access into the site as well as to construct a 6-foot wide detached sidewalk along the project boundary's frontage with NE 78<sup>th</sup> Street to replace an existing curb-tight sidewalk. A pedestrian connection to property to the west has not been provided as it is fully developed as a mobile home park.

### Section 5.4.3 – Driveway Standards

Section 5.4.3(3) indicates the following: *Driveway lanes shall be no wider than 11 feet per entry or exit lane unless wider lanes are appropriate for the use and the design does not significantly impact vehicular circulation, public safety, pedestrian movement, or visual qualities.* Improvements to the existing driveway off of NE 78<sup>th</sup> Street meeting current Clark County Transportation Standards are proposed. This includes 35-foot curb return radii, upgrades to ADA ramps, and a 25-foot wide driveway throat. NE 78<sup>th</sup> Street has a speed limit of 45 miles per hour along the subject parcel's frontage. According to Clark County Public Works staff, a wider driveway width is preferred from a safety standpoint to better facilitate vehicular movements into and out of the site.

Section 5.4.3(4) indicates the following: *The minimum required driveway throat depth along designated arterial and collector streets shall be 60 feet.* In order to avoid impacting the wetland and wetland buffer located just south of the proposed parking lot, a shorter driveway throat is necessary to accommodate the required on-site parking. Therefore, a 40-

foot driveway throat depth, as measured from the face of curb along NE 78<sup>th</sup> Street to the first east/west drive aisle, is proposed.

#### Section 5.5 – Parking Standards

The project does not exceed the maximum frontage allowed. Please refer to Section 4.7 above.

### Section 8 – General Provision

#### Section 8.2 – Lighting Standards

A lighting plan has been submitted that meets the minimum and maximum lighting standards, does not exceed the maximum height, and minimizes lighting trespass onto adjacent properties.

#### Section 8.3 – Landscaping Standards

A landscape plan, as prepared by a Registered Landscape Architect in the State of Washington, has been submitted meeting or exceeding the minimum required landscaping within the proposed parking lot, along NE 78<sup>th</sup> Street, along the west property line and plant sizes. A fully-automatic underground irrigation system is proposed.

The frontage type along NE 78<sup>th</sup> Street is classified as a Mixed-Use Street type. According to Clark County staff, this requires a minimum 10-foot building setback per section 3.8 – Common Yard Standards. This is the same minimum setback for landscaping along surface parking lots as indicated in Section 8.3.4 – Landscape Site Design Standards. However, Section 3.0.4 – Setback Departures allows the responsible official to approve a reduced setback. Section 3.0.4(1)(d) allows the following: *Landscaped areas within the public right-of-way between the existing/proposed sidewalk and the building [parking] may be used to reduce the front setback where the additional right-of-way is not needed for street or utility improvements.* The Applicant is proposing a 5-foot wide landscape buffer (meeting the requirements of Section 40.320.010(E)(1)) with a 3-foot bumper overhang, which provides an 8-foot landscape strip. Additionally, there will be a 6-foot wide landscape strip between the new 6-foot wide detached sidewalk and the new right-of-way, providing a full 14-foot landscape strip between the sidewalk along NE 78<sup>th</sup> Street and the parking lot. According to Clark County Public Works staff, NE 78<sup>th</sup> Street is fully built-out and additional road frontage improvements are not currently proposed. Landscape materials will exceed the minimum required for Type C landscaping. This departure from setback requirements is allowed and respectfully requested as it will exceed the minimum screening required.

#### Section 8.4 – Signage Standards

There are no new signs proposed.

## Section 9 – Streets and Trails

### Section 9.1.2 – Street Design Special Provision

NE 78<sup>th</sup> Street is classified as an Urban Principal Arterial 4-Lane with Center Turn and Bike Lanes (Pr-4cb). Proposed frontage improvements along NE 78<sup>th</sup> Street include a 10-foot right-of-way dedication to provide a 50-foot half-width right-of-way. No pavement widening is proposed or required. It should be noted that the project does not increase the trip generation to the site and is exempt from any frontage improvement upgrades (except for right-of-way dedication). However, though the project does not meet the threshold for requiring road frontage improvements, the existing attached sidewalk along NE 78<sup>th</sup> Street along the project boundary frontage is proposed to be relocated as a 6-foot wide detached sidewalk with 4-foot wide landscape strip in order to meet the requirements of Appendix F – Highway 99 Overlay District Standards for a Level II Remodel and Addition per section 1.2 – Applicability and the Relationship to Title 40. This section does not require detaching the sidewalk along NE 78<sup>th</sup> Street as NE 78<sup>th</sup> Street is not a new or redeveloped street.

### Section 9.2 – Streetscape Amenity Standards

As the subject parcel does not fall within either an Activity Center or Transitional Area, the requirement for installing streetscape amenities does not apply.

### Section 9.3 – Trails Plan

The map in Section 9.3.4 – Highway 99 Sub-Area Trails Plan shows an off-street trail extending through the Heritage Farm property. The project proposes to extend the sidewalk that runs along the east side of the existing ADA parking east of the north/south drive aisle north to meet with the existing sidewalk along NE 78<sup>th</sup> Street east of the existing access into the site. This will provide a pedestrian connection onto the site from NE 78<sup>th</sup> Street furthering compliance with this map.





# Existing Site Plan



1: 1,328



221.4 0 110.68 221.4 Feet

WGS\_1984\_Web\_Mercator\_Auxiliary\_Sphere  
Clark County, WA. GIS - <http://gis.clark.wa.gov>



## Legend

- Building Footprints
- Taxlots
- County Outline
- ImageOrtho**
- Red: Band\_1
- Green: Band\_2
- Blue: Band\_3
- County Outline**
- Highway**
- Interstate
- State Route
- Interstate Ramp
- State Ramp
- Arterial**
- Arterial
- Forest Arterial
- Collector**
- Minor
- Forest
- Other**
- Private, Other
- Proposed
- Unknown
- Stream Channels

## Notes:

78th Street Heritage Farm

This map was generated by Clark County's "MapsOnline" website. Clark County does not warrant the accuracy, reliability or timeliness of any information on this map, and shall not be held liable for losses caused by using this information.



Google earth

feet  
meters

10

4

EXISTING CONDITION

Google earth

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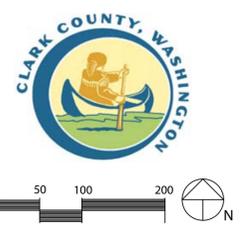




- Based on recent public comment on the concept plans, the master plan may incorporate or continue to incorporate the following elements:
- An agricultural based community learning and historic interpretation building
  - Staff offices for the WSU Extension
  - Community Gardens
  - Food Bank garden plots
  - Farmers Market
  - Certified organic garden
  - Master Gardener greenhouse and plant sales
  - Outdoor classroom
  - Enhanced wetlands
  - Living Farm
  - Pedestrian and bike trails
  - Expansion of the Hazel Dell Park
  - Site specific, local, organic restaurant
  - Enhance existing cemetery
  - View point
  - Historic interpretation
  - Demonstration areas
  - Community meeting space
  - Historic wooden stave silo and interpretive area
  - Retain existing utility easements and wells
  - Potential future cross circulation road

Contact Information  
[www.clark.wa.gov/78WSU](http://www.clark.wa.gov/78WSU)  
 360-397-2323  
[Mark.McCauley@clark.wa.gov](mailto:Mark.McCauley@clark.wa.gov)

78<sup>th</sup> Street Heritage Farm  
**MASTER PLAN**  
 APRIL 2010





proud past, promising future

CLARK COUNTY  
WASHINGTON

*Agriculture*

*Historic Preservation*

*Community Access*

*Sustainable Design*

*Education & Research*



# 78<sup>th</sup> Street Heritage Farm Master Plan

January 2010  
April 2010

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# Executive Summary

The Clark County 78<sup>th</sup> Street/WSU property is a largely undeveloped site of approximately 79 acres. With gently sloping hills, fields and existing historic structures, the site retains its historic roots as the County's "Poor Farm" and more recently, an agricultural research facility.

The site operated as a poor farm until the mid 1940s. The poor farm provided residents a place to live, work and farm the land to help them recover from poverty. Some residents lived out their lives at the farm and were buried at the cemetery on the property.

Washington State University was deeded the property in 1949 to conduct agricultural research. In 2008 Clark County resumed ownership of the property and maintains a partnership with Washington State University. This partnership, with guidance from community stakeholders, will establish the future direction and development of the site.

The site is the only large, open, single-owner parcel in the heart of Hazel Dell. At the southeast end of the site is Hazel Dell Park. On the north end, along 78<sup>th</sup> Street, is the historic poor farm building or administration building. Between these two anchor areas lie agricultural lands, forest, wetlands and viewpoints. The 78<sup>th</sup> Street/WSU Property Master Plan is the first step in an effort to fulfill the County's commitment to maintain the site as a place for agricultural use, historic preservation, community learning, sustainable practices and environmental stewardship.

Planning for the property's future has presented an exciting endeavor for Clark County and the community. The Master Plan builds upon a preferred Concept Plan previously developed through an extensive public outreach process, including partnerships with WSU, Vancouver/Clark Parks and Recreation and a community Sounding Board. This preferred Concept Plan served as the foundation for development of the Master Plan concept.

The Final Master Plan Concept activates the agricultural areas as the central element of the site and provides facilities for community learning and gathering, administrative and program functions, naturalists, avid walkers, gardeners, farmers, demonstrations and research.

Following an 18- month effort beginning with the Concept Planning process, Clark County General Services, Vancouver/Clark Parks and Recreation, and the community Sounding Board, are recommending this Master Plan Concept to serve as a guideline for future enhancement of the site. Completion of the Master Plan document will allow Clark County General Services to pursue a variety of funding options, including grants, sponsorships, and donations to implement the recommendations and ideas discussed in the following pages. Development will be dependent upon funding and therefore may result in phased implementation.

# Project Overview

## Purpose of the Master Plan

The purpose of this plan is to explore and develop a Master Plan Concept for Clark County's 79-acre site located at 1919 NE 78<sup>th</sup> Street, about half a mile east of Highway 99 in Hazel Dell. The Master Plan was developed with substantial community involvement to ensure it reflects community needs and values. This Master Plan Report provides a summary of the planning process, the vision and goals for the property's long-term future, and a set of design recommendations. It also presents a phasing and site management plan. The Master Plan Report is intended to guide the future development of the site and support funding efforts.

The Master Plan Concept reflects Clark County's commitment to preserve the property's agricultural heritage and honor its history as a poor farm by establishing uses that fairly and equitably benefit the community.

## Planning and Public Involvement

The planning process for the Master Plan began in April, 2008 with the development of a Concept Plan for the property. The Concept Plan was completed in September, 2009. An open and interactive process was used for the development of the Concept Plan, which generated a high level of public interest. Throughout this endeavor Clark County General Services and Vancouver/Clark Parks and Recreation met regularly with a project management team comprised of staff from the County and Washington State University.



### COMMUNITY OUTREACH

- 20 Stakeholder Interviews
- Public Workshop: April 9, 2009
- Presentations to community groups and Neighborhood Advisory Council
- Public comment period: online community survey & public displays.

### SOUNDING BOARD MEETINGS

- SB Meeting 1: Aug 7, 2008
- SB Meeting 2: Sep 11, 2008
- SB Meeting 3: Oct 22, 2008
- SB Meeting 4: Jan 27, 2009
- SB Meeting 5: Mar 18, 2009
- SB Meeting 6: May 6, 2009
- SB Meeting 7: July 9, 2009

The management team provided recommendations related to potential uses for the site. In addition to collaboration with the management team, Clark County General Services used numerous community outreach tools to generate feedback and input from the public on proposed site uses. Tools and outreach activities included: seven meetings with a community Sounding Board comprised of a diverse cross-section of 15 stakeholder groups, and a public workshop held at Gaiser Middle school that gathered input from more than 160 community members. The purpose of the workshop was to share the project guiding principles, present current and considered uses for the site, and collect feedback on public preferences for other site uses. Following the public workshop, Clark County invited citizens to complete an online survey . A total of 321 people completed this survey. Public input generated through the online survey was intended to gather popular themes and preferred uses to be considered and ultimately integrated into the draft concept plan.



The concept planning process concluded with a public comment period to generate input on the draft concept plan, including an online community survey and public displays at the Clark County Fair and the Public Service Center lobby. Forty-five people submitted comments through these formats.



Other public involvement tools included online project information at [www.clark.wa.gov/78WSU](http://www.clark.wa.gov/78WSU), nearly 20 stakeholder interviews and special presentations to various community groups, such as the Neighborhood Advisory Council of Clark County.

The Master Planning process followed the Concept Plan in September 2009 and included a collaborative public process involving both the management team and community Sounding Board.



# Area Context Map



# Recommendations

## Project Vision and Goals

The 78<sup>th</sup> Street/WSU property will celebrate the community, reflect the area’s history and provide a healthy and sustainable environment for future generations.

The site will be an important neighborhood gathering place that builds community pride. Year-round, community members of all ages will take advantage of the site’s many agricultural and educational amenities.

Residents will walk, bike, use public transportation and drive to the site to participate in community gardening, farming, and educational programs; learn about the site’s history, and enjoy nature and views of Mt. St. Helens, Mt. Adams and Mt. Hood. The site will serve as a learning environment for area schools, as well as a setting for growing crops for low-income families.

This safe and accessible site will help build and maintain a stronger community and will preserve this valuable piece of open land for long-term regional use.

## Community Guiding Principles

To achieve the community vision for this site, the following principles will guide project and site specific decisions:

- Celebrate Clark County’s agricultural heritage
- Maintain Washington State University’s presence on the site through programs, research and office facilities
- Showcase and promote sustainable agricultural and building practices
- Support agricultural research that supports sustainable farming practices
- Enhance community wellness and inspire life-long learning
- Promote community volunteerism
- Integrate a variety of activities and resources that provide community access
- Reflect sound fiscal policy in decision-making matters



# Site Design Program

This site design program was developed in collaboration with residents, the project management team, community Sounding Board and Vancouver/Clark Parks and Recreation staff. The site design was refined throughout the process based on feedback received from the public and community stakeholders. All program features will use sustainable construction methods and be accessible to people of all ages and abilities.

## SITE IDENTITY

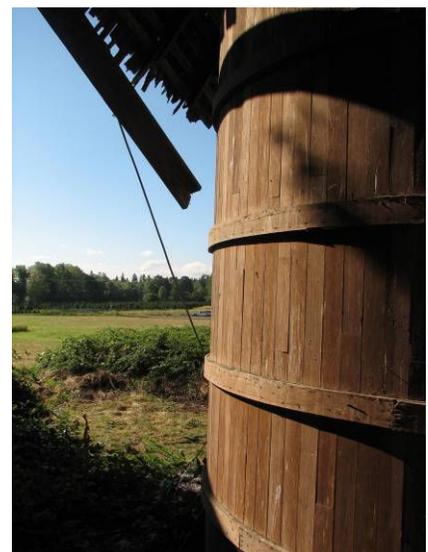
- Historic Poor Farm buildings and cemetery
- Community resource
- Agricultural landscape

## PROPERTY ELEMENTS

- Existing wetlands and habitat areas
- Community gathering space
- Farming areas
- Community gardening
- Existing forested areas
- Children's garden
- Existing Hazel Dell Park and expansion
- View corridors
- Existing Poor Farm Cemetery and enhancement
- Multi-use trail
- Historic interpretation, including trail signage
- Learning and demonstration areas
- Farmers Market

## STRUCTURES

- Administration Building
- Greenhouses
- Maintenance buildings
- Historic duplex
- View shelter



- Living farm
- Historic wooden silo
- Community learning facility
- Future multi-purpose community building

#### BUFFERS

- Stormwater management
- Wetland and habitat buffers
- Vegetation buffering between area residents and living farm

#### CIRCULATION

- Low impact emergency and maintenance circulation
- Multi-use trail
- Parking areas
- Vehicle entrances on north and south sides
- Proposed future road easement on east side (25th Avenue extension)

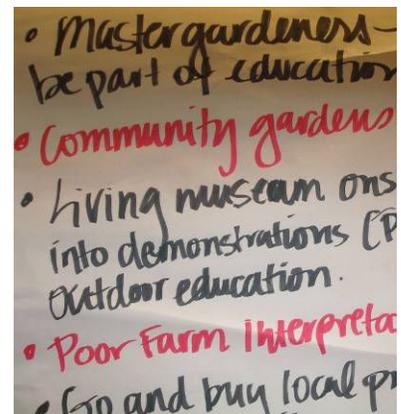


## Preferred Master Plan Concept

This site consists of 79 acres that are adjacent to residential parcels. The property has a long history of farming and agricultural research. Currently, gently sloping fields are providing areas for community gardens, crops for the local Food Bank, certified organic gardens and demonstration farming and gardening techniques. The view corridor from the top of the slope provides pastoral views of the region and Cascade mountain range. On a clear day St. Helens, Hood and Adams are in view. The design of the site will preserve natural features and reflect its farming history, while looking forward toward use by future generations.



At the north side of the property facing 78<sup>th</sup> Street, the existing entrance will be maintained and possibly enhanced to include a gateway feature. The historic administration building may be renovated to accommodate the WSU Extension staff and a community meeting room. The existing greenhouses may be upgraded to state-of-the-art, energy efficient greenhouses to accommodate program use. A proposed parking area to the east could serve as the future home of an open air farmer's market and gateway to the trail system. In the northeast corner a parcel of land will be maintained for a future multi-use community building. This building could function as an agricultural museum and learning center, a site-supporting organic restaurant, or a community gathering place. There are many opportunities for this parcel, which will be evaluated based upon the guiding principals and with additional community involvement.



The interior of the property will be maintained for agricultural uses, such as community gardening and demonstration farming. A proposed living farm would serve as a community demonstration project focusing on sustainable, self-reliant construction and farming methods. A caretaker may live and/or work on the farm.



As visitors travel up the gentle slope, additional garden or farm plots may be situated between the two ridges. Walking destinations may include the viewpoint near Hazel Dell Community Park or to the west where mountain views will be preserved for all to see.

The historic Poor Farm Cemetery is located along the far western boundary of the property. Currently, access is problematic and the cemetery is difficult to identify since markers have long since weathered or vanished. Clark County hopes to improve access and identification of the cemetery through a grant received from the Washington Department of Archaeology and Historic Preservation to survey and record the Poor Farm Cemetery and the structures on the farm site.

On the south side of the property Vancouver-Clark Parks and Recreation will be requesting a boundary line adjustment for Hazel Dell Community Park. This adjustment would move six acres from the north side of the park to the southwest side of the park. Vancouver-Clark Parks and Recreation hopes this six acres will serve as a future site to build a Community Learning Center, and children’s garden. Additional public review and comment would occur once funding is identified. Until that time, this property will serve as a placeholder for a future project.

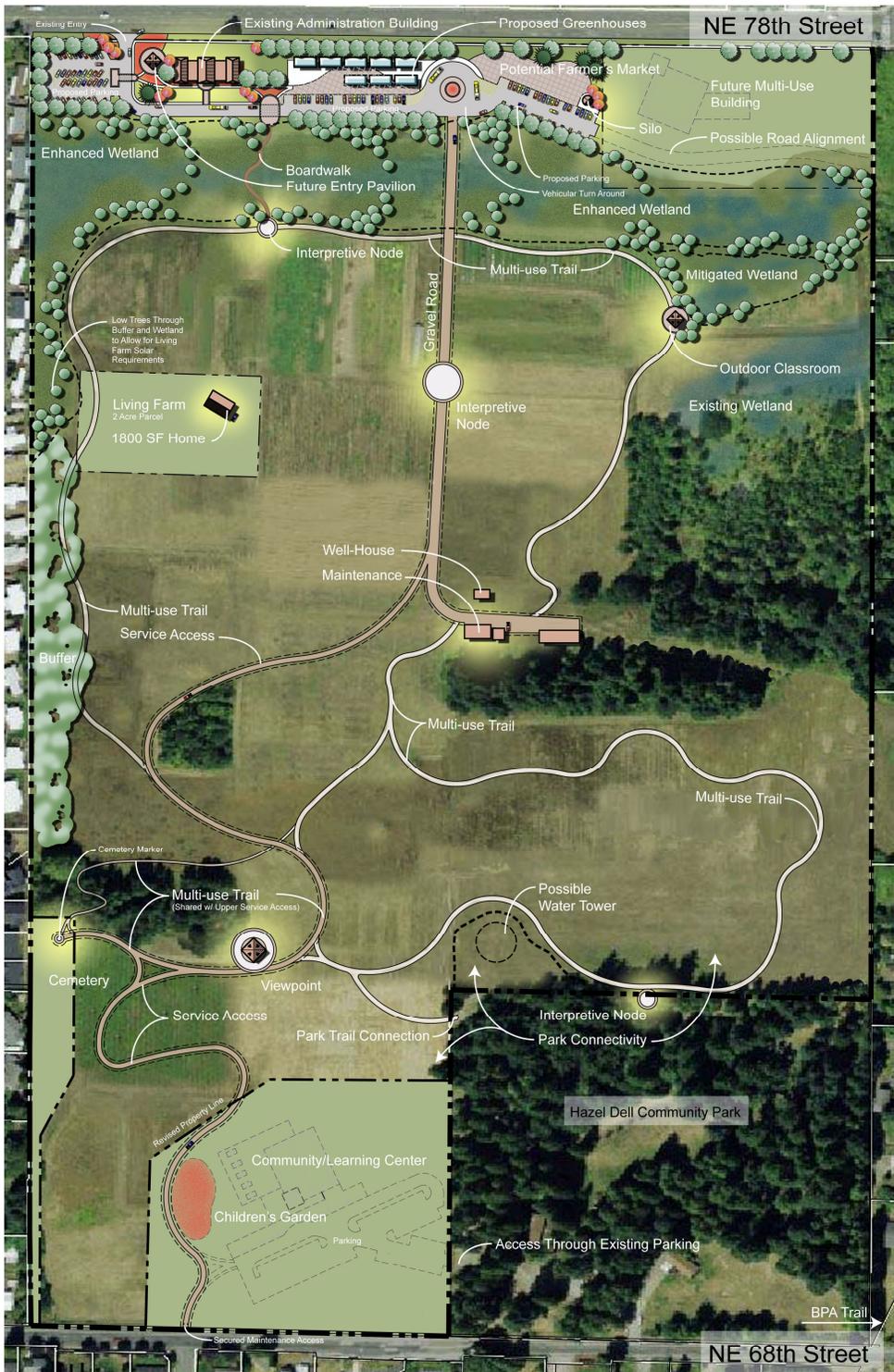
A multi-use, low impact trail will loop throughout the entire property. Interpretive signage will be incorporated into key areas or nodes on the site describing unique features and learning opportunities.



During the planning phases of this project, two proposed projects were identified. Extending 25th Avenue and constructing a Clark Public Utilities water tower. It is important to note that neither of these facilities are necessary to support the vision of this project and are not proposed as part of this effort.

The Board of County Commissioners reviewed at a public hearing on April 6, 2010 both proposed projects and concluded that the construction of a Clark County Public Utilities water tower on the site may meet the future needs of our growing community and therefore, a holding place for this future, proposed project should be reflected in the master plan concept. The Board concluded that the proposed extension of 25th Avenue did not support the vision of this project and was removed from the master plan concept for this site.





78<sup>th</sup> Street Heritage Farm  
**MASTER PLAN**  
 APRIL 2010



# Site Design Inspirational Images



**Historic Administration Building**



**Boardwalk**



**Open Air Shelter**



**Produce/Farmers Market**



**Demonstration Gardens**



**Historic Landscape**



**Viewpoint Pavilion**



**Pedestrian/Bike Paths**



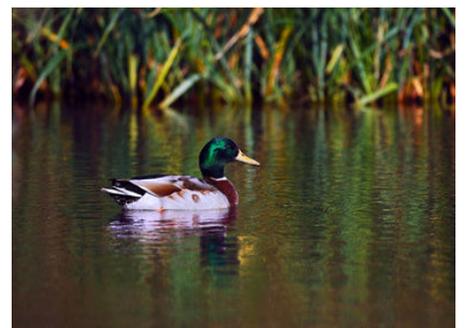
**Community Garden**



**Children's Gardens**



**Viewing Areas**



**Wetland Habitat**



**Natural Materials**



**Agricultural Areas**



**Walking Paths/Trails**



**Parking Area/Bio Swales**



**Stone Wall/Fence**



**Meadow Landscapes**



**Food Production**



**Interpretive & Directional Signage**



**Demonstration Gardens**



**Covered Silo**



**Rainwater Harvesting**



**Orchards**

# Sustainability Framework

In addition to the historic features and community gathering venues the 78<sup>th</sup> Street/WSU property will provide, this site also offers an exciting opportunity to educate visitors about sustainable design and environmental stewardship. One major project component includes incorporating environmentally sustainable materials, techniques, methods and practices wherever possible in the site development. The following list of recommendations will be explored to help establish the project framework in its subsequent design phases:

## Gardening/Farm and Landscape Systems

- Enhance wildlife habitat where indicated on the site
- Eradicate invasive species and restore natural habitat
- Use low impact or pesticide free gardening techniques
- Design educational signage to interpret key sustainable features of the site
- Provide observation areas at key points for educational purposes

## Water Management

- Treat all stormwater runoff on site in a functional, educational and artistic way
- Minimize impervious surfaces for roads and parking
- Design a state of the art irrigation system, in conjunction with low consumption strategies
- Educate gardeners on efficient watering techniques
- Harvest rain water where appropriate

## Energy

- Minimize night light pollution
- Incorporate low-level lighting with no direct beam illumination leaving the site
- Research alternate power sources as appropriate

## Materials

- Use low-maintenance, long-life materials
- Reuse organic debris from clearing operations on site, or use County/City compost
- Use local building materials when available
- Use wood certified by the Forest Stewardship Council as appropriate
- Use local stone as appropriate
- Use natural materials
- Incorporate a recycling program to limit construction and building waste
- Adaptively reuse existing, historic buildings as appropriate

# Project Implementation

## Phasing Plan

Many factors can evolve over time and change the priorities in implementing a Master Plan Concept. As funding becomes available, for example, the project scope will be refined, the budget will be adjusted and the order of development events may shift. It is our intention to adhere to the project guiding principles set forth by the community and the Board of Clark County Commissioners in all decisions that may arise as funding becomes available.

The first phase in the project will set the stage for Master Plan improvements. This will include a site survey, water-use plan, administration building renovation plan and historic silo placement design.

After appropriate funding is identified, the next phase will involve initial improvements to the site. This may include construction of the irrigation system, upgrades to the administration building and parking lot, trail construction, security measures such as fencing, and the previously discussed boundary-line adjustment for Hazel Dell Park.

Over the next several years the view point or view shelter, additional trails, cemetery improvements, and greenhouses would be constructed. The Living Farm would be constructed as funding becomes available.

Securing partnerships with groups or individuals who have the expertise in a variety of specific areas will be imperative to the site's long-term success. To do so, Clark County has developed a site management model that calls for the creation of a site technical advisory team comprised of partners from Washington State University and the area neighborhoods along with individuals with hands-on experience and expertise with agriculture, sustainability, historic preservation, education and environmental stewardship. A non-profit foundation will be established to oversee fund-raising and donations. These groups will assist Clark County General Services in the long-term operations, maintenance and programming of the site.



The property will be used to its greatest capacity during the implementation of the Master Plan. Some of the programs that have already been initiated on the site during the interim period include:

- 37 community garden plots
- Two acres of crops harvested for low-income families through the Clark County Food Bank
- Agricultural workshops and demonstrations
- Programs and activities coordinated by the Master Gardeners
- Limited agricultural research

## Conclusion

The Master Plan process represents a significant step toward realizing the goal of creating a center for community learning and sustainable, historic agriculture. This site will serve as a substantial amenity for neighbors, students, gardeners, farmers, researchers and community organizations. Upon completion, users will have a place to gather, learn, celebrate and enjoy the historic, quiet beauty of this remarkable, open location in an urban setting.



Clark County, Washington  
Historic Preservation Commission



# Clark County Heritage Register Nomination Form

This form is for use in nominating or requesting determinations for individual properties and property. See instructions in *How to Complete the National Register of Historic Places Registration Form* (National Register Bulletin 16A) <http://www.nps.gov/history/nr/publications/bulletins/nrb16a/>. Complete each item by marking "x" in the appropriate box or by entering the information requested. This form is similar but not exact to the National Register of Historic Places nomination form. Some sections of the National Register form were not applicable to the local register therefore were not included. When using the National Register Bulletin 16A to fill out the form, look for the section names for information on completing the specific section. If any item does not apply to the property being documented, enter "N/A" for "not applicable." For functions, architectural classification, materials, and areas of significance, enter only categories and subcategories from the instructions. Place additional entries and narrative items on continuation sheets. Use a typewriter, word processor, or computer, to complete all items.

## 1. Name of Property

Historic name Clark County Poor Farm; Southwestern Washington Experiment Station  
 Other names/site number Washington State University Southwest Washington Research Unit;  
78<sup>th</sup> Street Heritage Farm

## 2. Location

street & number 1919 NE 78<sup>th</sup> Street not for publication  
 city or Vancouver vicinity  
 town \_\_\_\_\_  
 State Washington code WA county Clark code 011 zip code 98665

## 3. Classification

### Ownership of Property (Check as many boxes as apply)

- private  
 public-local  
 public-State  
 public-Federal

### Category of Property (Check only one box)

- building(s)  
 property  
 site  
 structure  
 object

### Number of Resources within Property (Do not incl. previously listed resources in the count.)

Contributing	Non-Contributing	
7	6	buildings
2	1	sites
	2	structures
		objects
9	9	Total

Name of related multiple property listing:  
(Enter "N/A" if property is not part of a multiple property listing.)

Hazel Dell Park

Number of contributing resources previously  
listed in the Clark County Heritage Register

## 4. Owner Consent for Nomination, Designation and Listing

I (we) consent  do not consent  to the nomination, and designation of the above property on the Clark County Heritage Register. I (we) also certify that I am/we are the legal owner(s) of the above property.

Owner signature

*Manley McGee*

Date

*August 21, 2013*

Owner signature

Date

**5. Functions or Use**

**Historic Functions**

(Enter categories from instructions)

HEALTH CARE: Sanitarium

AGRICULTURE/SUBSISTENCE:

Agricultural field, Animal facility, Horticultural facility

Agricultural Outbuilding

EDUCATION: Research

FUNERARY: Cemetery

**Current Functions**

(Enter categories from instructions)

AGRICULTURE/SUBSISTENCE:

Horticultural Facility, Agricultural Outbuilding

EDUCATION: Research

GOVERNMENT: Government office

LANDSCAPE: Park

FUNERARY: Cemetery

**6. Description**

**Architectural Classification**

(Enter categories from instructions)

LATE 19<sup>TH</sup> AND 20<sup>TH</sup> CENTURY REVIVALS:

Italian Renaissance

**Materials**

(Enter categories from instructions)

foundation Concrete

walls Stucco, Weatherboard, Fiberglass

roof Aluminum, Asphalt

other

**Narrative Description**

(Describe the historic and current condition of the property.)

**Summary Paragraph**

The Clark County Poor Farm is comprised of 99 acres, most of which is agricultural farmland. The historic property has 18 resources, including 13 buildings, 3 sites and 2 structures. The resources are grouped into 5 clusters based on geographic location and resource type:

1. Administration buildings
  - a. 3 contributing buildings (Administration building, Garage, and Milk House)
2. Greenhouses and Agricultural buildings:
  - a. 1 contributing building (Shop)
  - b. 3 non-contributing buildings (Tool Room, Head House and the Pesticide Shed)
  - c. 1 non-contributing site (Greenhouses site)
3. Central outbuildings
  - a. 3 contributing buildings (Machine Shed, Bunk House and Hog Barn)
  - b. 1 non-contributing building (Well House)
4. Cemetery
  - a. 1 contributing site (Poor Farm Cemetery)
5. Hazel Dell Park
  - a. 1 contributing site (Hazel Dell Park)
  - b. 2 non-contributing structures (Picnic Shelters)
  - c. 2 non-contributing buildings (Bathrooms and Utility Shed)

In general the non-contributing resources are secondary resources and outbuildings, while the more prominent resources are all contributing. Nearly all of the non-contributing resources are located in two specific clusters, the Greenhouses and Agricultural Buildings Cluster and within the Hazel Dell Park Cluster, and thus do not detract from the overall character and integrity of the property. The contributing resources and agricultural landscape convey their association with the property's early 20<sup>th</sup> Century history as the Clark County Poor Farm and the property's mid-century history as the Southwestern Washington Experiment Station. The historic property is locally significant under Criterion A for its associations with both the Clark County Poor Farm (1913-1943) and Southwestern Washington Experiment Station (1943-1966).

## **Narrative Description**

### **LOCATION**

The Clark County Poor Farm historic property includes approximately 99 acres in the Hazel Dell vicinity between NE 78<sup>th</sup> and NE 68<sup>th</sup> Streets to the north and south and between NE 19<sup>th</sup> and NE 24<sup>th</sup> Avenues to the east and west, approximately 0.5 miles east of Highway 99 and 0.7 miles east of Interstate 5. Hazel Dell is a community of around 19,500 people, located approximately four miles north of Vancouver in unincorporated Clark County, although the Poor Farm site has a Vancouver address and zip code.<sup>i</sup> The property is comprised of two separate tax lots that are all currently owned by Clark County: the 78.92 acre lot which contains all Poor Farm and Experiment Station resources, the bulk of the farm landscape, and the cemetery near the southwest corner of the property, and the 20 acre Hazel Dell Park at the southeast corner of the property.

### **SETTING**

The landscape is uneven and increases in elevation at the south half of the property, delivering views of the Hazel Dell area and the property's rural farm setting, agricultural plots, and primary buildings. A paved driveway provides the main entrance to the property from NE 78<sup>th</sup> Street near the northwest corner of the property, extending east through a parking lot to the greenhouses. One main gravel road navigates through the rest of the property, traveling south through the center of the property, then heading east up over a hill and then curving west again toward the cemetery. Separate access roads exist along NE 68<sup>th</sup> Street for Hazel Dell Park and Clark County Cemetery. A power line utility corridor traverses the center of the property, travelling north to south nearly in line with a 15-foot wide waterworks easement. Some small copses of trees are scattered throughout the property, with the 20-acre wooded Hazel Dell Park being the largest, and a garden landscape with trees, shrubs, and perennials creates a more formal setting around the main Administration Building. The property is located in both the Salmon Creek and Burnt Bridge Creek Watersheds. Cougar Creek, which is part of a Palustrine Scrub-shrub Seasonally Flooded (PSSC) wetland, runs east - west through the property. Hazel Dell Estates, a mobile home development, is adjacent to the west edge of the property. Although the Hazel Dell area historically was primarily agricultural, very few farmsteads remain. The Clark County Poor Farm property, now called the 78<sup>th</sup> St. Heritage Farm, is currently the largest single-owned parcel in Hazel Dell.<sup>ii</sup>

### **RESOURCE GROUPING 1 – ADMINISTRATION BUILDINGS<sup>iii</sup>**

The administration buildings include the 2-story Administration and poor farm residence building, constructed in 1926, and which later housed the Southwestern Washington Experiment Station administration and research offices, as well as a detached 4-car garage also constructed in 1926 and a single-story milk house constructed circa 1936. All three resources are contributing to the nominated historic property. These resources are grouped together at the north end of the property near NE 78<sup>th</sup> Street and are all constructed of concrete and stucco in an Italian Renaissance architectural style. The main access to the property is from NE 78<sup>th</sup> Street, along a drive at the west end of this cluster, although

<sup>i</sup> U.S. Census Bureau, "Hazel Dell CDP, Profile of General Population and Housing Characteristics: 2010," Demographic Profile Data, 2010. [http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=DEC\\_10\\_DP\\_DPDP1&prodType=table](http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=DEC_10_DP_DPDP1&prodType=table) (Accessed April 19, 2012)

<sup>ii</sup> Clark County, Washington, "78<sup>th</sup> Street Heritage Farm, About the Property," website. <http://www.clark.wa.gov/farm/property.html> (Accessed April 2, 2012)

<sup>iii</sup> The section "Resource Grouping 1 – Administration Buildings" in this document is largely paraphrased from the document by SWCA Environmental Consultants, *Intensive-level Documentation of the Clark County Poor Farm buildings and Poor Farm Cemetery Remote Sensing Project, Clark County, Washington* (Portland, OR: Clark County, WA, 2010), 18-27, 31-32.

historically, access was to the west of the milk house, with a drive meandering between the milk house and garage before extending south through the agricultural fields. The grounds surrounding the main building and garage are landscaped with conifers, evergreen shrubs and grass. There are parking lots at the south and east ends of the main building.

### **ADMINISTRATION BUILDING – EXTERIOR (contributing)**

The Clark County Poor Farm Administration building is a 2-story brick building constructed in 1926 in the Italian Renaissance style. The brick building is clad in stucco and has a board form concrete foundation and basement. The building faces north to NE 78<sup>th</sup> Street and is comprised of a two-story, hipped roofed central mass with one-story, forward-projecting, gabled wings at each end. The board form concrete daylight basement is ornamented with horizontal grooves and topped by a concrete belt course. The walls above the belt course are stucco and feature brick quoins at all outside corners. Centered on the front (north) elevation of each gabled wing is a large, Palladian-motif window with a central 10-over-10 wood sash window flanked by 2-over-2 wood sash windows, all capped by a heavy entablature. The central window is topped by a molded arch with a brick diamond in the center. The gables have heavily-moulded cornices and cornice returns, while the elaborated cornice along the hipped roof of the main central mass features Doric ornamental triglyphs and pendant guttae across the principal (north) elevation. The cornice continues across the side and rear elevations of the building's central mass, but without the triglyphs and guttae. A 1926 architectural sketch of the Clark County Poor Farm Administration Building by DeYoung and Roald Architects illustrates the building heavily ornamented with the existing Italian Renaissance details (Figure 5).<sup>iv</sup> Although several of the windows and the front entrance have been altered, the building retains sufficient integrity of the building's Italian Renaissance design through its form, cladding materials, and ornamentation.

The original entrance was recessed into the façade, surrounded by an entablature and capped by a molded arch with a large medallion in the center. The doors themselves were paired, and the doorway was flanked by half-round columns and was accessed by concrete or brick stairs. This entrance was removed in 1968 and infilled with stucco and a multi-light fixed window (Figure 6).<sup>v</sup>

The windows, overall, are generally 1-over-1 replacement steel or vinyl windows, though some of the original 6-over-1 wood sash windows remain, as do two original diamond-pattern windows at the second floor front (north) elevation. All of the original 3-over-1 wood sash basement windows are intact, except the rear elevation, where two of the original 6-over-1 wood windows have been replaced with an aluminum slider and a steel fixed window. Most first floor windows have been replaced with 1-over-1 steel or vinyl windows, though the original openings and brick sills remain intact. An exterior fire escape is attached to the second floor at the center-east window on the front (north) elevation.

The west elevation of the west wing has a doorway on the first floor. This door is no longer in use, and though the door itself is intact, the short interior staircase that led down to the door has been covered over with a ramp. Exterior steps from this door were also removed in the construction of an exterior wheel-chair accessible ramp. On the rear (south) elevation, the west wing is wider than the east, but is consistent in ornamentation with the rest of the building. Photographs of the elevation dating to the 1940s show the oblong elevation to be part of the original design (Figure 8). On the rear (south) of the central mass is a large, rectangular porch with a very low-pitched hipped roof supported by box posts, which are tripled at the corners. Concrete pillars provide the foundation for the porch. The porch ornamentation repeats the same cornice molding as the rest of the building. Aside from concrete infill between the concrete piers and lattice applied to the rails, the porch appears intact. Flanking the porch on both sides are modern, paired steel basement entry doors. On the south end of the east elevation of the east wing, a smaller, matching porch provides access to the original kitchen area.

Despite alterations to the north entrance and the replacement of several 1-over-1 wood sash windows, the exterior of the building retains sufficient integrity to convey the building's significant association with both the Poor Farm and Southwestern Washington Experiment Station histories.

<sup>iv</sup> DeYoung and Roald Architects, "Preliminary Sketch of Administration Building for Clark County Poor Farm," in *DeYoung and Roald Architectural Plans and Photographs Collection, Box 131*, University of Oregon Library, 1926.

<sup>v</sup> Washington State University, "History of Vancouver Research & Extension Unit," 2004. (Clark County Community Planning)

**ADMINISTRATION BUILDING - INTERIOR**

The interior of the main building has a daylight basement and first floor, and a partial second floor that encompasses only the central mass. The daylight basement was originally open space, but was subsequently subdivided into smaller sleeping quarters for inmates in the mid-1930s. At that time, showers were also installed in the basement, as well as a restaurant-size walk-in refrigerator, which remains in the basement today. The character and condition of the basement is intact from these 1936 alterations, with the exception of the 1980 removal of a rear staircase that allowed direct access from the kitchen area to the basement. The main stairway to the basement, located in the central entrance hall, is intact. Throughout the building, the original steam radiators are also intact. The basement retains its character from these 1936 alterations, although the floor was subsequently altered in 1960 for the development of agricultural research rooms for the Southwestern Washington Experiment Station.

Alterations have occurred on the first floor, although some of the original layout, materials and ornamental features remain, such as the main stair to the second floor apartment, the French doors leading to the east wing, the arched doorways that lead to the west wing, and the east dining room. At the south end of the east wing, the living room area retains the original brick fireplace, carved wood mantelpiece, and French doors. The kitchen, located in the southeast corner of the building, retains some of the original built-in cabinets. In the dining room, original window trim at the Palladian-motif window is intact, as well as much of the interior window, door, and wall trim. The most notable alterations occurred in 1968, with the removal of the recessed central entry on the north end and enclosure of the corridor for use as a reception office.<sup>vi</sup>

The second floor apartment has excellent integrity, retaining the original window, wall, and door trim, all original doors, and all but one original window. The kitchen retains the original cabinetry, and the bathroom retains the original sink and fixtures. The stairway and hall are intact. The historically residential apartment is currently used for offices.

**DETACHED GARAGE (contributing)**

To the east of the main building is a four-bay garage building, built in 1926, that has a hipped roof and stylistic details that match the main building, including stucco finish, brick quoins and a moulded cornice. The garage retains excellent integrity, including all original 3-over-1 wood sash windows, and what appear to be original wood bay doors on the north elevation, the center two of which are upward operating, and the outer two of which are sliding doors.

**MILK HOUSE (contributing)**

The Milk House is a single story building constructed circa 1936, located northeast of the garage and east of the main Administration Building. Although built later than the main building and garage, this building is designed with similar Italian Renaissance stylistic features, including a hipped roof, molded cornice (slightly different in profile from the garage), and brick quoins. The cornice is slightly different in profile from the garage, and the brick quoins are raked, while the brick on the 1926 buildings is smooth-faced. The windows are 1-over-1 wood sash, and there are paired wood vehicle doors on the west elevation, as well as a wood entry door on the east elevation. The resource has excellent integrity to convey its historic materials, design and workmanship, as well as the building's association with the Clark County Poor Farm operation. The building is currently used for fertilizer storage. Although the building is located adjacent to the Greenhouses and Agricultural Storage Buildings Grouping and has a related use, this resource is included in the Administration Buildings grouping due to its Italian Renaissance features and earlier construction date.

**RESOURCE GROUPING 2: GREENHOUSES AND AGRICULTURAL BUILDINGS**

The Greenhouses and Agricultural Storage Buildings grouping includes one site and four buildings, located at the central north end of the property near 78<sup>th</sup> Street, to the east of the Administration Buildings grouping and west of the central road that runs south through the property. Four out of the five resources in this grouping are non-contributing, although buildings and structures formerly existed in this grouping that had similar uses to the current resources, including the original wood frame and gambrel roof barn that was demolished in 1963 as part of a road widening project

<sup>vi</sup> Washington State University, 2004.

for NE 78<sup>th</sup> Street, a 1952 greenhouse constructed specifically for the research of garden chrysanthemum varieties (demolished), and other outbuildings (Figures 7, 11, 12).<sup>vii</sup>

### **GREENHOUSES SITE (non-contributing)**

The Greenhouses site is a non-contributing resource within the property. The site encompasses 11 greenhouses, clustered tightly together at the east end of the grouping. The greenhouses are primarily arched metal frame structures with fiberglass walls that were constructed at various times between 1970 and 2012.

The greenhouses are best treated as a single unit due to their temporary nature and thus are considered as a whole to be one non-contributing site within the property. Temporary materials, including easy-to-assemble and –dismantle metal frames, Plexiglas, fiberglass and plastic walls primarily comprise the greenhouse structures. The walls are often altered or removed depending on the climate needs of the plants inside, and at times, additional temporary greenhouses are seasonally installed in the fields. The greenhouses are placed tightly together with very little space in between each structure, and are located in a concentrated area that does not detract or interfere with the rest of the property. Greenhouse structures existed on the site as early as 1952, although all the greenhouses from the period of significance were demolished and replaced in the late 1960s and 1970s with fiberglass structures. The greenhouses range in size from 30 x 55 feet to 12 x 40 feet.

### **AGRICULTURAL BUILDINGS (1 contributing and 3 non-contributing)**

The four agricultural buildings are generally one- or two-room utilitarian buildings with low pitched sheet metal roofs and corrugated sheet metal siding. The buildings are located among the greenhouses in generally the same area as the barn and early agricultural outbuildings (all demolished).<sup>viii</sup> Small signs label each building as the Shop, Tool Room, Pesticide Shed, and Head House. The earliest of these buildings (currently labeled as the “Shop”) was assembled on site in 1962, although the three others were constructed circa 1980. The 1962 building is contributing, but the three 1980s buildings do not contribute to the significance of the historic property and are considered non-contributing resources.

Reports show that in 1962, the “Shop”, a 20 x 40 foot shop building from the Hanford Site in Hanford, WA was dismantled and moved to the Southwestern Washington Experiment Station.<sup>ix</sup> This single-story building is located at the southwest corner of the greenhouse cluster and is a contributing resource. The Shop has a poured concrete foundation and is clad with sheet metal siding and has a low-pitch sheet metal roof. Historic multi-pane wood windows remain, but overall, the building is in poor condition.

### **RESOURCE GROUPING 3: CENTRAL OUTBUILDINGS<sup>x</sup>**

This resource grouping includes four outbuildings, centrally located on the property approximately 400 meters (1,300 feet) southeast of the main building along a gravel access road that connects from the main entrance and continues to the south fields and cemetery. Three of the buildings, the machine shed, bunk house and hog barn, are contributing resources while one, the Well House, is non-contributing. All four resources are subsidiary buildings, and are far more vernacular in style than the Italian Renaissance style buildings in the Administration resource grouping, but they contribute to the overall agricultural landscape of the property and convey the property’s historic use both as a poor farm and as an agricultural research station. A wood silo from a different site is currently stored on its side in the area of this grouping. The silo has no association with the property and the location is not permanent, however, there was originally a silo on the property (as seen in circa 1945 photograph – Figure 7), located near NE 78<sup>th</sup> Street near the current location of the Greenhouse site.

<sup>vii</sup> Washington State University, 2004.

<sup>viii</sup> Washington State University, 2004.

<sup>ix</sup> Washington State University, 2004.

<sup>x</sup> The section “Resource Grouping 3 – Central Outbuildings” in this document is largely paraphrased from the document by SWCA Environmental Consultants, *Intensive-level Documentation of the Clark County Poor Farm buildings and Poor Farm Cemetery Remote Sensing Project, Clark County, Washington* (Portland, OR: Clark County, WA, 2010), 27-33.

**BUNK HOUSE (contributing)**

The bunk house, located immediately to the east of the machine shed, is a single-story building constructed circa 1925. The building has a front gable roof, clad in asphalt shingle, with exposed purlins and rafter tails. The bunk house is approximately 22-feet by 22-feet, and is clad with v-notched shiplap siding. There are two entry doors on the north (front) elevation, both originally covered with a gabled entry hood supported by knee braces, although this feature only remains over the easterly door and the other has been removed. Windows are 1-over-1 wood sash, and all are intact, though currently covered with sheets of corrugated fiberglass. The interior is divided into two rooms, the larger a large open room and the kitchen occupying the northwest corner of the building. The interior walls are clad with beaded tongue-in-groove wood, and the kitchen appears to retain its original cabinetry. The building is set on concrete blocks and structural tile to protect the structure from ground moisture. Overall, the bunk house is in poor condition, with significant leaking in the roof causing decay in the ceiling. The building is currently used for storage.

Aerial photographs demonstrate that the building was moved to this location between 1955 and 1959 during the property's period of significance. A building with matching dimensions appears nearby, approximately 100 feet southwest of its current location along the east edge of the road in the 1955 photograph, as well as in a 1943 sketch of the property. This suggests that the bunk house may only have been moved a short distance and has always been part of this resource grouping, although this assumption has not been confirmed. Prior investigations have reported the bunk house originally being located near the main building along NE 78<sup>th</sup> Street, but no evidence was provided to support this documentation.

**HOG BARN (contributing)**

The Hog Barn, constructed circa 1920, is located to the east of the bunk house. The building, approximately 80-feet long and 25-feet wide, has a rectangular plan and sits parallel to the road on a wood post foundation. The side gable roof, clad in corrugated steel, has open eaves and exposed rafter tails. It is clad with wood drop with corner boards, and has 4-by-4 wood slider windows on all four elevations. The barn has sliding wood vehicle doors at both ends. The building is currently used for storage.

Design features of typical hog barns include a long and narrow one or two story building with a low pitch side gable roof and evenly spaced simple fenestration. Entries appear to generally be located at the gable end elevations. Although many hog barns feature a shed roof along one elevation with two stories of windows for function and ventilation, this resource fits a more simplistic form of the resource type.

It has been reported that the Hog Barn structure was moved to its current location, due to newer posts that comprise the building's foundation. It is known that the Clark County Poor Farm activities included raising pigs, suggesting that this structure is original to the farm, even if it was moved to its current location sometime during the period of significance. Photographs from the 1940s show a building with similar form and fenestration to the Hog House to the east of the barn (Figure 7). It is possible that the Hog Barn may originally have been constructed in the Greenhouses and Agricultural Buildings grouping along NE 78<sup>th</sup> Street. A site plan sketch from 1943 does not show the Hog Barn in this location, and there is a "barn lot" at the north end of the property (Figure 9).<sup>xi</sup> By 1955, according to aerial photographs, the Hog Barn was its current location (Figure 12).

**MACHINE SHED (contributing)**

The Machine Shed, built circa 1930 is the only historic building in this cluster in its original location. The building is a three-bay, side-gabled machine shed with v-notched shiplap siding, corner boards, and exposed rafter tails. The front (north) elevation has three open garage bays with no doors, supported by wood king brace posts and angled upper corners in the outer bays. The building has a dirt floor, and rests on a concrete stemwall foundation on the south, west, and east elevations, but posts comprise the foundation of the front (north) elevation. There are 4-light wood windows on the south (rear), east and west (side) elevations, including a four-light window in both of the gable peaks. The roof is clad with corrugated steel. The building appears in this location on a 1943 sketch of the property (Figure 9).<sup>xii</sup> The

<sup>xi</sup> "Memorandum of Understanding between the Experiment Station, State College of Washington and the County Commissioners and Welfare Department of Clark County," 1943, Book V, Page 470-473, (Clark County Historical Society, Farm, Clark Co, 1944-1946).

<sup>xii</sup> Memorandum of Understanding, 1943.

Machine Shed is currently in fair condition but has excellent integrity, retaining the original materials and craftsmanship from its time of construction and conveys the property's historic agricultural use.

#### **WELL HOUSE (non-contributing)**

The Well House, a concrete block building rectangular in plan, was constructed circa 1990 and has a galvanized sheet metal roof. Although the building is a non-contributing resource, the well itself is a significant component of the property's historic landscape and function. A circa 1945 water pump is located just outside the well house near the road. Proposals to replace the pump date to 1945, and it is known that the experiment station drilled an 80-foot well on the property in 1951 for water for domestic use and irrigation studies, and drilled an additional 225-foot irrigation well in 1956.<sup>xiii</sup>

#### **RESOURCE GROUPING 4: CEMETERY (contributing)**

The Clark County Cemetery is located along the west edge of the property near the southwest corner. The 1913 cemetery plat and year of the cemetery's first burials marks the beginning of the period of significance for the property. The plat, which uses the county's former spelling of "Clarke," illustrates eight rows with 39 burial plots in each row, equaling a total of 312 plots (Figure 13). The plat map describes each grave as 4 x 5 feet in dimension with 5-foot wide paths running east and west between the graves and 6-foot wide paths running north and south between the rows. A road, 18 feet in width, travels south through the center of the cemetery toward NE 68<sup>th</sup> Street with four rows of burial plots on each side. Parallel, narrower roads delineate the east and west boundaries of the cemetery.

Remaining features above ground include the center and west roads, which are currently grass paths, as well as the rural setting and rolling landscape. No permanent grave markers were ever used at the cemetery, only metal stakes placed in the ground with names of the buried individuals (Figure 14).<sup>xiv</sup> These metal markers have all been removed, although the Clark County Community Planning department retains one as an artifact and remote sensing data suggests that some markers may be buried underground. A chain-link fence surrounds the west half of the cemetery enclosing the plot roughly along the west edge of the center road for the entire north-south length of the cemetery before angling west to an easement that accesses the property from NE 68<sup>th</sup> Street. The cemetery's east road and above-grade gravesites are not fenced and have been tilled into berry fields, dating back to early 1940s research projects conducted by the Southwest Experiment Station. A boulder, approximately 3' x 4' was placed near the northwest corner of the cemetery in 1966 to commemorate the cemetery and those buried there. Perhaps one of the more significant features of the cemetery is its lack of headstones or cemetery amenities. Likely due to the resource's association with the County Poor Farm, a social institution of low prestige during the period of significance, metal markers staked into the ground were all that identified the burial sites.

A remote sensing investigation and report indicate that below ground, the cemetery burials remain intact.<sup>xv</sup> The investigation discovered that interments in the cemetery conform to the plat diagram for the cemetery, and that the plat generally represents an accurate view of burial locations.<sup>xvi</sup> Although alterations occurred above ground to the east half of the cemetery, this resource retains sufficient integrity above and below ground to convey its significant association with the Clark County Poor Farm.

#### **RESOURCE GROUPING 5: HAZEL DELL PARK (1 contributing, 3 non-contributing)**

Hazel Dell Park includes one site located at the southeast corner of the property. This contributing resource includes 20 acres of a forest setting of douglas fir trees. There are two circa 1960 wood frame covered picnic structures, the smaller one located on the east side of the site and the larger one on the west side, just north of the parking lot. Both open shelters have log uprights supporting simple A-frame gabled roofs. The smaller of the two is approximately 20x30 feet and has simple open gabled roof over eleven log upright supports. The larger shelter is approximately 40x60 feet and has twenty log upright supports. Both shelters house picnic tables. There is also a small circa 1980 20x20 feet wood

<sup>xiii</sup> Washington State University, 2004.

<sup>xiv</sup> Jerry Stone, "Unknown Pioneers Honored," *The Journal, Vancouver Bureau*, Dec. 26, 1966.

<sup>xv</sup> SWCA Environmental Consultants, 49.

<sup>xvi</sup> SWCA Environmental Consultants, 49.

restroom building and a 12x12 feet utility shed. A circa 1950 ranch style caretaker residence with 1970s additions once occupied the park, but was demolished in 2011. The site was designated as a park in 1950 during the property's period of significance, although the park had no association with the Southwestern Washington Experiment Station. However, the park site retains significant integrity of setting to convey its former use as a wooded pasture during the Poor Farm era and therefore is a contributing resource. The three park structures are non-contributing.

### ***CONCLUSION***

Overall, the property has excellent integrity of setting, materials, association, and feeling. Although some alterations occurred to the exterior of the Administration building and stabilization efforts have occurred to some outbuildings, the property retains good integrity of design and workmanship. Two buildings were re-located during the period of significance to other areas of the same property, but the property still maintains good integrity of location. The agricultural landscape and associated buildings and sites convey the historic significance of the property's association with welfare support and agricultural development throughout its use as the Clark County Poor Farm (1913-1943), and the Southwestern Washington Experiment Station (1943-1966). Although the poor farm existed on the property prior to 1913 and state agricultural research occurred after 1966, this period of significance is most reflective of the existing significant resources that comprise the historic property.

## 7. Statement of Significance

### Applicable Clark County Heritage Register Criteria

- 1** It is associated with events that have made a significant contribution to the broad patterns of national, state, or local history.
- 2** It embodies the distinctive architectural characteristics of a type, period, style, or method of design or construction, or represents a significant and distinguishable entity whose components may lack individual distinction.
- 3** It is an outstanding work of a designer, builder, or Architect who has made a substantial contribution to their field.
- 4** It exemplifies or reflects special elements of the county's history.
- 5** It is associated with the lives of persons significant in national, state, or local history
- 6** It has yielded or may be likely to yield important Archaeological information related to history or prehistory.
- 7** It is an historic building or cultural resource removed from its original location but which is significant for architectural value, or association with an historic person or event, or prehistory.
- 8** It is a birthplace or grave of a prehistoric or historical Figure of outstanding importance and is the only surviving structure or site associated with that person.
- 9** It is a cemetery or burial site which derives its primary significance from age, from distinctive design features, or from association with historic events, or cultural patterns.
- 10** It is a reconstructed building that has been executed in a historically accurate manner on the original site.
- 11** It is a creative and unique example of folk architecture and design created by persons not formally trained in the architectural or design professions, and which does not fit into formal architectural or historical categories.

### Areas of Significance

(Enter categories from instructions)

AGRICULTURE;

HEALTH/MEDICINE;

SOCIAL HISTORY

### Period of Significance

1913-1966

### Significant Dates

1913, 1926, 1943, 1949, 1966

### Significant Person

(Complete if Criterion 3 is marked above)

### Cultural Affiliation

### Architect/Builder

DeYoung & Roald (Architects)

Anderson Construction (Builder)

## Narrative Statement of Significance

(Explain the significance of the property.)

### Period of Significance (justification)

The period of significance begins with the platting of the Clark County Poor Farm Cemetery and first burials in 1913 and ends in 1966, when extension programs were re-organized at the state institutional level and the Southwestern Washington Experiment Station changed its name to the Southwest Washington Research Unit. The period encompasses the platting of the cemetery and construction of the existing poor farm buildings, thirty years of use as the Clark County Poor Farm (1913-1943), and twenty-three years of development and operation of the Southwestern Washington Experiment Station (1943-1966). Although a county poor farm existed on the property prior to 1913, and state agricultural research occurred after 1966, this period of significance is most reflective of the existing resources that comprise the historic property.

### Criteria Considerations

Although the ending date of the period of significance is outside the usual 50-year mark, it is felt that the site is still historically significant that nearly fifty years of its 53-year period of significance is older than fifty years. In addition, being that the ending date of 1966 is only a few years short of being within the 50-year mark, to cut off the period of significance at exactly fifty years would be arbitrary in this case rather than illustrative of the significance of the Southwestern Washington Experiment Station's involvement on the property.

### Statement of Significance Summary Paragraph

The property is locally significant under Criterion 1 for its association with social welfare and early twentieth century poor farm relief programs. Counties operated poor farms throughout the United States until the system was reorganized in the 1930s, and then largely discontinued following the Roosevelt administration's passage and implementation of social security legislation. Clark County operated a poor farm on the historic property from as early as 1873 until 1943, although the earliest remaining resource, the cemetery, dates to 1913. The property is representative of the commitment to poor relief that was shouldered by counties prior to the federal government's assumption of social welfare responsibilities.

In addition, the property is locally significant under Criterion 1 for its association with mid-20<sup>th</sup> century state-operated agricultural extension centers implemented to aid individual counties with agricultural research and development. Washington State College (now Washington State University) established the Southwestern Washington Experiment Station on the property to "increase production of agricultural products in Clark County by determining the adaptability of new crops and by developing improved varieties, cultural practices and fertilizer recommendations for the important agricultural soils of the region."<sup>xvii</sup> The station conducted research in commercial vegetables and fruit crops, insect and disease control, fertilizer development, irrigation, animal science, soils, seeds, Christmas trees, and other horticultural studies.<sup>xviii</sup> The historic property conveys this significant contribution to local agricultural growth and is representative of the agricultural research and education provided to local farmers in Clark County and the Southwest Washington region.

### AGRICULTURAL HISTORY OF CLARK COUNTY

Vancouver, the county seat of Clark County, was settled by the Hudson's Bay Company in 1825 as a fur trading post. Agriculture and lumber quickly became the primary industries, and most transportation occurred on the river. Prune farming was established in Clark County in the 1890s and became a prominent industry in the Hazel Dell area. An advertisement in *The Oregonian* referred to the area as the "rich Clarke County prune belt, 5 miles from Vancouver."<sup>xix</sup> Vancouver had a large cooperative cannery and several prune drying operations throughout the county. Logging was an

<sup>xvii</sup> "Memorandum of Understanding," 1943.

<sup>xviii</sup> Washington State University Libraries, Archives 72, Southwestern Washington Research Unit Records 1943-1975, Finding Aid. <http://www.wsulibs.wsu.edu/MASC/finders/UA72.htm> (Accessed April 2, 2012).

<sup>xix</sup> "For Sale – Acreage," Advertisement, *The Oregonian*, April 13, 1918, 16.

additional leading industry in the area, as well as cutting cordwood and some gold mining along Chicken and Gold Creeks.<sup>xx</sup>

Until the end of World War II, Clark County, particularly Hazel Dell, was primarily an agricultural community with smaller family-owned and operated farms and prune orchards.<sup>xxi</sup> Seventy-three families operated farms in Hazel Dell circa 1925.<sup>xxii</sup> E.A. Taylor and F. R. Yoder provide a description of Clark County's agricultural economy in *Rural and Social Organization of Clark County*, published in 1928.

"The agriculture of the county is diversified. Dairying, and the growing of forage crops and prunes are leading types of farming along the river bottoms. In the terrace lands between the river bottoms and mountains, a wide variety of crops are grown, including prunes, other orchard fruits, berries, nuts, potatoes, hay, grain, and garden truck. Poultry and dairy products are extensively produced. In the mountainous and hilly lands in the northern and eastern parts of the county, general farming, dairying, grazing, and poultry raising are the leading types of agriculture."<sup>xxiii</sup>

Prune production in Clark County reached its height in the 1930s, but began to diminish during World War II.<sup>xxiv</sup> Seasonal impacts, such as brown rot and cold pollination periods, or insect infestations affected harvests, as well as property neglect during World War II. An article describes that "During the period previous to the war, prices received by growers were frequently insufficient to provide a profit. With little incentive to take care of the trees, many growers abandoned their orchards, with the result that commercial production ceased. During the war, little concerted effort has been made to bring these orchards back into production."<sup>xxv</sup> Acute labor shortage, and focus on primary incomes or crops also contributed to the decline.<sup>xxvi</sup> After World War II, canning and freezing of fruit, including prunes, became widely popular and the demands of fruit orchards increased, reestablishing the importance of fruit crops in the area. The Southwestern Washington Experiment Station initiated a series of experiments to determine appropriate spacing, fertilizers, insecticides and fungicides to develop more resilient varieties and improve conditions for orchards in the county.<sup>xxvii</sup>

In the 1940s, aluminum reduction plants were established in Clark County. As aluminum use grew rapidly, its industrial production provided a good source of employment for the area. However, aluminum reduction plants interfered with the agricultural economy, "emitting gases and fumes destructive of cattle and crops," and causing controversy among the two prominent industries in Clark County.<sup>xxviii</sup> According to a newspaper article in *The Columbian*, "Research done at the center in 1949 showed the harmfulness to crops and cattle of fluorine gas given off by aluminum production. In turn, the aluminum industry developed a filtering system to remove toxic levels of fluorine in the air and protect the crops and animals."<sup>xxix</sup>

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<sup>xx</sup> Donna Schmaltz, "A History of Hazel Dell," (Vancouver, WA: self published, 2000), 4.

<sup>xxi</sup> Harley Mays, "HD history dates to 1854," *The Columbian*, Feb 20, 1976.

<sup>xxii</sup> E. A. Taylor and F. R. Yoder, *Rural Social Organization of Clark County* (Pullman, WA: State College of Washington Agricultural Experiment Station, 1928), 18.

<sup>xxiii</sup> Taylor, et al, 8.

<sup>xxiv</sup> "Drop in County," *The Sun*, Feb. 28, 1946, p. 6, Sec. 2.

<sup>xxv</sup> Ibid.

<sup>xxvi</sup> Ibid.

<sup>xxvii</sup> "Prune Program for 1946," *The Sun*, Feb. 28, 1946.

<sup>xxviii</sup> "It's a Problem," *The Oregonian*, June 10, 1948.

<sup>xxix</sup> Deborah Peterson, "Why Do Farmers Want Research Unit Left Open?" *The Columbian*, Feb 25, 1979.

## ANDERSON DONATION LAND CLAIM<sup>xxx</sup>

The historic property was originally part of the William Reese Anderson and Sarah Jane Anderson Donation Land Claim. William Anderson was born in 1822 in Washington County, Virginia, and arrived in Oregon around 1848. In 1851, he married Sarah Jane Sturgess, a 14 year-old woman who lived in Clackamas County, Oregon. They lived in Linnton, Oregon, a small settlement along the west shore of the Willamette River, downstream from Portland. Federal land records show that the Anderson's secured a Donation Land Claim north of Vancouver in 1865.<sup>xxxii</sup> The Andersons, including their 13 children, were important early pioneers of the Hazel Dell area.<sup>xxxii</sup> The family donated land for education, and roads and schools have since been named in their honor.<sup>xxxiii</sup>

In 1871, the Andersons forfeited 100 acres of their Donation Land Claim to Clark County due to a sheriff's bond held against the property in the late 1860s. The situation began in 1868 when William Anderson sold this property to Jared Van Vleet, but continued to live on the property.<sup>xxxiv</sup> In 1870, Anderson defaulted on his repayment of the sheriff's bond, and a lien was placed on the property against Anderson, although he technically was no longer the owner. In 1871 Van Vleet died, and during the disposal of his property, the details of the land transfer became apparent to the county.<sup>xxxv</sup> The court nullified the sale of the property to Van Vleet and the county seized the 100-acre tract in settlement for the bond default.<sup>xxxvi</sup> By 1873, this tract was established as the Clark County Poor Farm and remained in county ownership until 1949. The property returned again to the county in 2008 and currently operates as Clark County-owned land.

## HISTORIC CONTEXT OF POOR FARMS

Poor farms in the United States resembled a British model, which placed responsibility on the local community to care for its impoverished citizens.<sup>xxxvii</sup> Local church parishes often held this responsibility in England.<sup>xxxviii</sup> In the United States, local government took over the care of those in poverty. The purpose of the poor farm was "to be a place, supported by the local community, where the intelligent poor, unable to support themselves, may find comfort in their old age, and for the relief of the intelligent, indigent adults of any age."<sup>xxxix</sup> However, the implementation of poor farms often resulted in unsatisfactory and unsanitary conditions. Residents, generally referred to as "inmates," were commonly mistreated. In Olympia, Washington in 1925, a 76-year old inmate of the Thurston County Poor Farm set the barn on fire at the claiming that he was "driven to it by alleged mistreatment at the hands of the superintendent."<sup>xl</sup> Harry C. Evans' 1926 book, *The American Poorfarm and its Inmates*, provides a diatribe against the existence of poor farms. He asserts that "living in this mess of insanity and depravity, this prison place for criminals and the insane, are several thousand children and respectable, intelligent old folk, whose only offense is that they are poor."<sup>xli</sup> The author implies that although physical abuse is not common, inmates unable to work are generally ignored and neglected, and that "little opportunity is made to amuse or entertain them."<sup>xlii</sup>

<sup>xxx</sup> The section "Anderson Donation Land Claim" in this document is largely paraphrased from the document by SWCA Environmental Consultants, *Intensive-level Documentation of the Clark County Poor Farm buildings and Poor Farm Cemetery Remote Sensing Project, Clark County, Washington* (Portland, OR: Clark County, WA, 2010), 4.

<sup>xxxii</sup> United States of America. "William R Anderson and Wife Land Patent," December 22, 1865.

<sup>xxxiii</sup> "Marilla Anderson Gardner, "Reflections on Pioneer Life in Hazel Dell, WA," 1934-35.

<sup>xxxiii</sup> Gardner, 1934-35.

<sup>xxxiv</sup> Clark County Clerk. "Clark county v. W.R. Anderson, Court decision filing," 1871. (Clark County Historical Museum).

<sup>xxxv</sup> Ibid.

<sup>xxxvi</sup> Ibid.

<sup>xxxvii</sup> Timothy B. Askin, "Oregon's Forgotten Public Social Welfare Institutions: the Oregon State Hospital and the Multnomah county Poor Farm as Case Studies in the Challenge of Preserving Stigmatized Places," (master's thesis, University of Oregon, 2010), 49.

<sup>xxxviii</sup> Ibid, 49.

<sup>xxxix</sup> Harry C. Evans, *The American Poorfarm and its Inmates*, (Des Moines, IA: Loyal Order of Moose, et al, 1926), 7.

<sup>xl</sup> "Inmate Admits Arson," *The Oregonian*, Nov. 3, 1925, 23.

<sup>xli</sup> Ibid.

<sup>xlii</sup> Ibid.

Poor farms, developed as a social welfare system, were wrought with politics, financial constraints and social stigmas against elderly and indigent persons. Jane Morrison and Julie Koler's National Register documentation for the Multnomah County Poor Farm in nearby Troutdale, Oregon describes the intentions and shortcomings of the Poor Farm system. "Public health and welfare institutions of the early 20th Century were distinguished by the concept of self-sufficiency through farm operations, a secondary purpose of which was to provide inmates of the institution healthful occupation in a rural environment."<sup>xliii</sup> Despite intentions of financial autonomy, only 18 farms in the United States were reported to be financially self-supporting in 1923-24.<sup>xliv</sup>

Evans' book, *The American Poorfarm and its Inmates*, includes an analysis of poor farms throughout the United States with details for each individual state and selective case study summaries of individual facilities. In 1926, Washington had \$1,677,828 invested in 24 poor farms for 862 individuals, 87% of whom were male.<sup>xlv xlvii</sup> Ten of the farms had ten or fewer inmates. The operation costs of these smaller facilities were estimated to be more than twice as expensive per person as larger facilities.<sup>xlviii</sup> Of the seven Washington poor farms included in the summary, all but King County's facility were cited as poorly maintained and unsanitary, with unclean conditions, cesspools, vermin, and fire hazards.<sup>xlviii</sup> King County, apparently was "the only poor farm in the state where inmates [had] a clean sheet a week."<sup>xlix</sup>

A variety of financial and contract systems were used to operate the poor farms. Contracts may have included a county appointed superintendent that received a salary, a lease agreement to rent the property, or a contract bid to operate the facility. In some situations profits from selling the farm produce were counted as county revenue, while in other situations, these profits went to the superintendent as part of the payment structure. Often extremely low bids were accepted and operators only made money by "grossly neglecting his charges."<sup>i</sup> The operator may have been paid a stipend for each inmate, and was given ownership of the farm production and profits from selling produce.<sup>ii</sup> The financial system at the Clark County Poor Farm varied. Documentation shows that at times, the superintendent was paid a salary to oversee the farm. Stipends were allocated for the inmates, but profits from selling produce were deposited as county income.<sup>iii</sup> In the 1940s however, the superintendent rented the property from the county for farm production and his own profit.

Poor farms began to decline in the 1930s as other, national services became available to serve those facing poverty. Morrison and Koler state that "labor laws, old age pensions, and poor relief—when combined with a growing concern for sanitation and health care—made the undifferentiated workhouse (poor farm) a primary target for early 20th Century reform."<sup>liii</sup> The Social Security Act of 1935 had the largest impact on discontinuing the need for county-funded poor farms by providing a federal system to support the nation's increasing elderly and retired workers. State welfare pensions for the elderly were practically non-existent before 1930.<sup>liv</sup> During the Great Depression, poverty among the elderly increased dramatically and could not be ignored. By 1935, thirty states had passed legislation to develop old-age welfare pension programs.<sup>lv</sup>

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<sup>xliii</sup> Jane Morrison and Julie Koler, "Multnomah County Poor Farm National Register of Historic Places Registration Form," U.S. Department of the Interior, National Park Service, 1990, Sec. 8, p. 2.

<sup>xliv</sup> Evans, 20.

<sup>xlv</sup> Ibid, 83.

<sup>xlvii</sup> Ibid 102-103.

<sup>xlviii</sup> Evans, 102-103.

<sup>xlix</sup> Ibid.

<sup>i</sup> Ibid, 16.

<sup>ii</sup> Clark County Board of County Commissioners, financial records. (Clark County Community Planning).

<sup>iii</sup> Ibid.

<sup>liii</sup> Morrison and Koler, Sec. 8, p. 6.

<sup>liv</sup> Social Security Online, "Historical Background and Development of Social Security." <http://www.ssa.gov/history/briefhistory3.html> (Accessed April 5, 2012).

<sup>lv</sup> Ibid.

A summary of the Social Security Administration's history summarizes the threshold of change that influenced the development and implementation of a new federal aid program:

As 1934 dawned, the nation was deep in the throes of the Depression. Confidence in the old institutions was shaken. Social changes that started with the Industrial Revolution had long ago passed the point of no return. The traditional sources of economic security: assets; labor; family; and charity, had all failed in one degree or another. Radical proposals for action were springing like weeds from the soil of the nation's discontent. President Franklin Roosevelt would choose the social insurance approach as the 'cornerstone' of his attempts to deal with the problem of economic security.<sup>lvi</sup>

The extreme poverty and economic dependence caused by the Great Depression catalyzed several social movements to initiate programs that ensured minimum family incomes, monthly pensions for the elderly, and reform for state economies.<sup>lvii</sup> President Roosevelt addressed economic security concerns by initiating a Social Insurance Movement and the eventual passing of the Social Security Act in 1935. The federal Social Security Act provided programs for general welfare and income and benefits for retired workers, and was paid for through Federal Insurance Contributions Act (FICA) taxes.<sup>lviii</sup> Benefit payments began in 1937 in annual lump sums, and monthly benefits were initiated in 1940.<sup>lix</sup>

### **CLARK COUNTY POOR FARM (1913-1943)<sup>lx</sup>**

Beginning in 1873, Clark County operated a poor farm on the nominated property, although a two-story Colonial Revival house, constructed circa 1898, is the earliest known building to house poor farm residents. An 1898 article in the *Vancouver Independent* states that the county had built a \$3,000 house on the poor farm property.<sup>lxi</sup> The superintendent also built a wagon shed "to take care of the wagon which former superintendents allowed to stand out in the weather until it was all but ruined."<sup>lxii</sup> These resources no longer remain on the property.

In 1898, the property served sixteen poor farm inmates, including nine children, with approximately seven acres of land in cultivation.<sup>lxiii</sup> Census records for 1910 show Andrew Remington and his wife operating as Poor Farm superintendents with Delia Steelman, age 13 as a servant for the 8 inmates. The majority of the inmates were between the ages of 50 and 78 aside from three young siblings ages 1, 3, and 8.<sup>lxiv</sup> Census records from 1920 list Edward J. Harris as Superintendent with his wife and 3 sons also living at the farm.<sup>lxv</sup> Hattie Robertson, 57 years old, is listed as a servant. Thirteen inmates were included in the 1920 Census, all between the ages of 53 and 88.<sup>lxvi</sup>

The early poor farm residential building burned in a May 1923 fire. An article in the *Morning Oregonian* reported that "the Clarke county poor house, a one-story frame building, three miles north of Vancouver, was destroyed by fire . . . with a loss estimated at \$5,000. Fourteen men, the inmates of the institution, and two women cooks were removed to safety." The inmates were sent to the county "pest house," an antiquated term for a hospital for those with communicable diseases, meaning "house of pestilence." This temporary facility was located approximately six miles east of the property off of what is currently Fourth Plain Boulevard.<sup>lxvii</sup>

<sup>lvi</sup> Ibid.

<sup>lvii</sup> Social Security Online.

<sup>lviii</sup> Ibid.

<sup>lix</sup> Ibid.

<sup>lx</sup> The introductory paragraphs to the section "Clark County Poor Farm (1913-1943)" in this document is largely paraphrased from the document by SWCA Environmental Consultants, *Intensive-level Documentation of the Clark County Poor Farm buildings and Poor Farm Cemetery Remote Sensing Project, Clark County, Washington* (Portland, OR: Clark County, WA, 2010), 4-9.

<sup>lxi</sup> "The County Farm," *Vancouver Independent*, June 16, 1898, in *The County Farm Cemetery, Clark County, Washington*, by Rose Marie Harshman, Kitty R. Oman and Mary Snell, 2001, 1.

<sup>lxii</sup> Ibid.

<sup>lxiii</sup> Ibid.

<sup>lxiv</sup> "1900 U. S. Census of Clark Co. Poor Farm #49/49," in *The County Farm Cemetery, Clark County, Washington*, by Rose Marie Harshman et al, (Vancouver WA: Self published, 2001), xxi.

<sup>lxv</sup> Ibid.

<sup>lxvi</sup> Ibid.

<sup>lxvii</sup> "Poorhouse is Burned," *Morning Oregonian*, May 4, 1923, 1.

Discussions about rebuilding the Poor Farm residence began almost immediately, and by November 1923, the County Commissioners had proposed erecting a “two story fireproof building 75 by 100 feet in size, with foundations strong enough to carry a third story. The structure [would] be strictly modern as to conveniences and sanitation.”<sup>lxviii</sup> However, paying for the building proved to be a challenge. The appropriation of \$25,000 for construction costs was vetoed by County commissioners in 1925.<sup>lxix</sup> The argument supporting the veto suggested that the land, located near the then recent construction of the Pacific Highway, was far too valuable for a county use.<sup>lxxx</sup> The commissioners argued that the potential value of the property sale could have been used to purchase a new plot of land and pay for construction without expense to taxpayers.<sup>lxxxi</sup>

However, in 1924, Clark County commissioners approved funds and allocated \$80,000 “for the construction and equipment of a building to be erected upon the farm ... for housing the aged and infirm.”<sup>lxxii</sup> The money was appropriated for construction, but the Commissioners choose to delay construction and discuss bond financing to secure the budget. Portland architect William Wallace Lucius prepared plans and specifications for a Poor Farm building in 1924, and was paid \$2,000 for his services.<sup>lxxiii lxxiv</sup> Lucius practiced architecture in Portland from 1913 to c. 1932, and was in a partnership with architect Earl G. Cash from 1923 to 1926.<sup>lxxv</sup> Lucius did not become the architect of record for the Poor Farm, presumably because his business partnership with Cash ended around the same time Clark County was prepared to move forward with the building.<sup>lxxvi</sup>

### CONSTRUCTION OF POOR FARM ADMINISTRATION BUILDING<sup>lxxvii</sup>

In January 1926, Clark County entered into a contract with the Portland architecture firm of DeYoung and Roald Architects to design a new Poor Farm facility to replace the one that had burned in 1922. James W. DeYoung (active from 1909 to 1959) and Knud A. Roald (active from 1910 to ca. 1960) worked in partnership from 1919 until 1930 and were responsible for the designs of several buildings in Washington and Oregon, particularly in Portland, OR.<sup>lxxviii</sup> Some of their designs, such as the New Heathman Hotel, at 712 SW Salmon Street in Portland, built in 1927, the Paramount Theater, at 1037 SW Broadway, built in 1927, and the Children’s Farm Home School in Benton County, OR, built in 1926, are listed in the National Register of Historic Places.<sup>lxxix</sup>

DeYoung arrived in Portland in 1907. He worked as a draftsman for Doyle & Patterson in 1909, and as a superintendent and architect for the L.R. Baily Company from 1911-1917 before partnering with Roald.<sup>lxxx</sup> When the partnership dissolved in 1930, DeYoung continued practicing by himself until 1959.<sup>lxxxi</sup>

Roald arrived in Portland in 1910, where he worked as a draftsman for Henry Hefty, David Chambers Lewis, and later for the L.P. Bailey Co., Architects and Builders.<sup>lxxxii lxxxiii</sup> After working with DeYoung, Roald practiced on his own until the

<sup>lxviii</sup> “Poorhouse to be Built,” *Sunday Oregonian*, Nov. 11, 1923, 18.

<sup>lxix</sup> “Fund for Poorhouse Vetoed,” *The Sunday Oregonian*, June 28, 1925, 7.

<sup>lxx</sup> Ibid.

<sup>lxxi</sup> Ibid.

<sup>lxxii</sup> Clark County Board of County Commissioners, Resolution, May 7, 1924.

<sup>lxxiii</sup> Ibid.

<sup>lxxiv</sup> Clark County Board of County Commissioners, Resolution, May 17, 1924.

<sup>lxxv</sup> Richard Ellison Ritz, *Architects of Oregon* (Portland, OR: Lair Hill Publishing, 2002), 262-263.

<sup>lxxvi</sup> Ibid.

<sup>lxxvii</sup> The section “Construction of Poor Farm Administration Building” in this document is largely paraphrased from the document by SWCA Environmental Consultants, *Intensive-level Documentation of the Clark County Poor Farm buildings and Poor Farm Cemetery Remote Sensing Project, Clark County, Washington* (Portland, OR: Clark County, WA, 2010), 4-7.

<sup>lxxviii</sup> Ritz, 335.

<sup>lxxix</sup> Oregon Historic Sites Database, 2012. [http://heritagedata.prd.state.or.us/historic/index.cfm?do=v.dsp\\_main](http://heritagedata.prd.state.or.us/historic/index.cfm?do=v.dsp_main) (Accessed April 9, 2012)

<sup>lxxx</sup> Ritz, 101.

<sup>lxxxii</sup> Ibid.

<sup>lxxxiii</sup> Ritz, 334-335.

early 1940s, when he went into partnership with John T. Schneider. After World War II, he formed a new partnership known as Roald, Schmeer, & Harrington (with Millard H. Schmeer and Elmer G. Harrington). Roald retired in 1963 and died in 1965.<sup>lxxxiv lxxxv</sup>

The style chosen for the Poor Farm Administration Building and Garage is a scaled-down iteration of the Italian Renaissance style, commonly used for government buildings and large-scale commercial buildings. Identifying features of the style include a low-pitch hipped roof often clad in tile, arches above doors, and small classical columns or pilasters supported entrances and porches.<sup>lxxxvi</sup> The Italian Renaissance style evokes a sense of responsibility, orderliness, and prosperity.<sup>lxxxvii</sup> These institutional characteristics were achieved through the massing and ornamentation of the Clark County Poor Farm Administration building and its contemporary subordinate buildings, the Garage and Milk House.

DeYoung and Roald's architectural specifications called for:

a building 105 x 45 feet, of stucco construction, one story, except at the center, where an upper story will be built containing five rooms for the use of the superintendent and his family. The structure will contain dormitories for men and women, kitchen, dining room and living room, and will house 35 inmates.<sup>lxxxviii</sup>

A 1926 insurance policy for the property described the building as a "two story brick and tile roof composition dwelling house building."<sup>lxxxix</sup> Issued in 1928, an additional policy covered the barn building known as the "Private County Barn," which was the wood gambrel roof building that was demolished in 1963.<sup>xc</sup>

The Clark County Board of Commissioners called for contractor bids for building construction in January 1926.<sup>xcii</sup> The project budget was \$25,000, although at the hearing, several commissioners still protested against the project, due to the possibilities of other uses at the site.<sup>xciii</sup> Anderson Construction, a Portland construction company, was awarded the contract with a bid of \$21,481 and began construction in March 1926.<sup>xciii</sup> Construction moved quickly. By March 11, the excavation had been completed, and forms for the concrete were in place.<sup>xciv</sup> The company completed the project in June 1926 and the building was scheduled to be occupied by June 21.<sup>xcv</sup> The 4-bay garage was part of this construction.<sup>xcvi</sup> The county appointed Mr. and Mrs. W. L. Vest as Superintendent and Matron of the "County Farm" in January 1925 while the residents were still at their temporary location.<sup>xcvii</sup> The residents transferred back to the Poor Farm property. The facility on Fourth Plain Boulevard was replaced in 1933 with the Clark County Hospital.<sup>xcviii</sup>

<sup>lxxxiii</sup> Michelle L. Dennis, "Children's Farm Home School, National Register of Historic Places Nomination Form," Washington D.C.: National Park Service, 2008, Sec. 8, p. 7.

<sup>lxxxiv</sup> Ritz, 334-335.

<sup>lxxxv</sup> Michelle L. Dennis, "Children's Farm Home School, National Register of Historic Places Nomination Form," Washington D.C.: National Park Service, 2008, Sec. 8, p. 7.

<sup>lxxxvii</sup> Virginia & Lee McAlester, *A Field Guide to American Houses* (New York: Alfred A. Knopf, 2006), 397.

<sup>lxxxviii</sup> SWCA Environmental Consultants, 5

<sup>lxxxix</sup> "Portland Bid Accepted," *The Sunday Oregonian*, Feb. 7, 1926, 12.

<sup>xc</sup> Providence Washington Insurance Company, Standard Fire Insurance Policy No. 266390, June 10, 1926 (Clark County Community Planning).

<sup>xc</sup> Firemen's Insurance Company, Standard Farm Property Form Policy No. 669018, Feb 20, 1928.

<sup>xcii</sup> "Clark Board to Open Bids," *Morning Oregonian*, Jan. 16, 1926, 2.

<sup>xciii</sup> *Ibid.*

<sup>xciii</sup> "Portland Bid Accepted," *The Sunday Oregonian*, Feb. 7, 1926, 12.

<sup>xciv</sup> "Progress Made on County Farm," *The Columbian*, March 11, 1926.

<sup>xcv</sup> "Poor Farm Buildings Completed," *Morning Oregonian*, June 15, 1926, 17.

<sup>xcvi</sup> "New Buildings Completed and Accepted by Clark County Commissioners at Clark County Poor Farm," *Vancouver Chronicle*, June 15, 1926, in *Vancouver Area Chronology*, ed. by Carl Landerholm, (Vancouver, WA: Clark county Historical society, 2002), A.E. 253.

<sup>xcvii</sup> Clark County Board of County Commissioners, "County Commissioner Meetings Archives," January 13, 1925.

<sup>xcviii</sup> "Construction of the Clark County Hospital was begun on the site of the former 'pest house' at St. Johns Road and 'I' street, Vancouver," *Vancouver Chronicle*, Jan. 21, 1933, in *Vancouver Area Chronology*, ed. by Carl Landerholm, (Vancouver, WA: Clark county Historical society, 2002) A.E. 276.

## SOCIAL AND AGRICULTURAL HISTORY OF CLARK COUNTY POOR FARM

The 1926 article describing the progress being made on the new building also indicates that the Poor Farm had about 50 acres under cultivation in hay, grain and potatoes, and a large garden was also planned to supply food for the residents.<sup>xcix</sup> Livestock maintained at the farm included 11 cows, 38 chickens, and an unreported number of hogs. The article explained that all the labor on the farm, including harvesting crops and cutting wood, was performed by county prisoners.<sup>c</sup> Dairy farming was also an important aspect of the Poor Farm. The property included the dairy barn and a herd of Guernsey cattle.<sup>ci</sup>

Newspaper articles from various years provided accounts and observations of operations costs, crops, and resident conditions. For example, a 1932 *Morning Oregonian* article describes the farm's operations costs. The farm cost \$8,488 to operate in 1931 and provided an \$864 return on produce sales.<sup>cii</sup> These numbers were used quite critically to admonish the farm superintendent who, according to the article, was considered "physically unable to do hard work and extravagant in his management of the farm," which ideally would have been a self-sufficient operation.<sup>ciii</sup> A 1936 article in *The Columbian* provides a detailed account of the Poor Farm, its living conditions and recent improvements. There were 28 residents in 1936 between the ages of 47 and 88, including four women, and the building reportedly could accommodate up to 38 individuals.<sup>civ</sup> Recent renovations provided more privacy in the basement for the residents, as described in the 1936 newspaper article:

The basement once was mainly one large room, little more than a bare barracks space, where the men had their cots. There was no privacy. Now it is divided by cleanly-enamelled partitions. They are cubby-holes, to be sure, but they afford dearly-prized privacy of one-bed or two-bed rooms to the inmates.<sup>cv</sup>

Showers were also installed.<sup>cvi</sup> Other improvements included the construction of the Milk House to the east of the main Administration building. This building was built to separate the milk-handling from the laundry, which were located together until this new construction.<sup>cvi</sup> The Milk House was also intended for vegetable storage.<sup>cvi</sup>

The 1936 newspaper article continues with a description of the farm production. Under the direction of Superintendent John Gretsch, unlike the 1932 account, the farm was almost fully self-sufficient. Surplus produce was used for trade or distributed to other county facilities, such as the hospital.<sup>cix</sup>

The farm produces everything possible for its own use. The seven head of purebred dairy cattle which were on the farm when Gretsch took over have been increased to 16 head of purebreds, plus two steers and a heifer which are to furnish meat for the home this winter. Gretsch does his own butchering, and places the meat in cold storage until needed. The dairy furnishes butter and milk to both home and hospital. There are three big Chester White brood sows on the farm and a huge boar, along with a couple of shoats. Last year Gretsch butchered and smoked 13 hogs; this year there will be more after the summer litters. All year the home has had all the potatoes it could use, and now Gretsch is trading the surplus, at Scotchman's prices, for a hayrake he needs in the fields. The farm's strawberry patch turned out, in addition to all the fresh berries that were needed, 840 pounds of frozen berries both this year and last – enough so that the inmates have had fresh berries every Sunday this year. The farm's 750 chickens supply it with eggs, and 13 turkeys will provide repasts at the traditional feast days next fall. The farm's truck garden supplies it with fresh vegetables in season; and 2700

<sup>xcix</sup> "Progress Made on County Farm," *The Columbian*, March 11, 1926.

<sup>c</sup> Ibid.

<sup>ci</sup> "Guernsey Breeders to Tour," *Morning Oregonian*, Aug. 11, 1934, 2.

<sup>cii</sup> "Candidates Put on Grill," *Morning Oregonian*, Oct. 13, 1932, 20.

<sup>ciii</sup> Ibid.

<sup>civ</sup> "County Farm," *The Columbian*, June 19, 1936.

<sup>cv</sup> Ibid.

<sup>cvi</sup> Ibid.

<sup>cvi</sup> Ibid.

<sup>cvi</sup> Ibid.

<sup>cix</sup> Ibid.

quarts are canned by hand each year to tide over during winter. The farm owns a team of horses and a truck but no tractor. The work is done by Gretsches and his hired hands, assisted by such of the inmates that are able-bodied.<sup>cx</sup>

Poor Farm residents who could work were expected to contribute to farm production. In addition, Mr. and Mrs. Gretsches had two paid assistants at the Poor Farm.<sup>cx</sup> Newspaper documentation suggests that prisoners from the county jail were also brought to the property as temporary laborers, and on some occasions, escaped while under the superintendent's supervision.<sup>cxii cxiii</sup>

The reporter continues with remarks about the living conditions for the residents:

As for conditions at the home, they appear to be reasonably good, considering the fact that the inmates are persons who are coming to the end of the trail in empty purses and discouragement in one way or another. . . . But they have a warm and fairly comfortable place to stay and it is kept sanitary kitchen, laundry and other facilities and the general atmosphere seems to be peaceful. Several of them said they were mighty glad to have been able to come to such a place.

The Poor Farm's living situation may not have been as positive as the *Columbian* reporter described in 1936. Clark County Poor Farm resident L. B. Lamar wrote a letter to the editor of *The Oregonian* in October 1932.<sup>cxiv</sup> Excerpts from this article describe the collective experience of "that peculiar pseudo eleemosynary, quasi-panel institution, the poor farm," as having one's life erased from the social world.<sup>cxv</sup> The inmates' "commitment to a home or farm maintained at public expense marks their virtual erasure from the list of remembered names, of remembered faces, or remembered accomplishments. Concerned by the loss of identity in this system, he lamented that "Their past is easily forgotten. Their present is but a fleeting of dismal hours. Their future is horizoned by a potter's field."<sup>cxvi</sup> Lamar also acknowledged the political disagreements and budgeting challenges surrounding county supported poor farms and that such debates became especially evident during elections.<sup>cxvii</sup>

In 1938, the management of the poor farm was reorganized, and the operation of the farm was moved from the former Clark County Indigent Department to the newly formed Clark County Welfare Department under the supervision of the County Institutional Manager who oversaw operation of the poor farm, county hospital, and county clinic.<sup>cxviii</sup> A report from 1938 indicates that the farm then had 12 cows, 21 pigs, 100 chickens, 350 chicks, and two horses.<sup>cxix</sup> A similar report from the following year indicates that the farm cared for 30 residents, had one part-time four full-time employees, and operated at a cost of 70 cents per inmate per day.<sup>cxx</sup>

Although the Poor Farm property began its transition to becoming the State Extension facility in 1943, the property continued to operate as a residence for the elderly for a short time longer as the Evergreen Convalescent Home.<sup>cxxi</sup> A 1946 article in *The Clark County Sun* indicated that R.W. Brossard had been leasing the property from Clark County since

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<sup>cx</sup> "County Farm," *The Columbian*, June 19, 1936.

<sup>cx</sup> Ibid.

<sup>cxii</sup> "Prisoner Makes Escape," *Morning Oregonian*, June 18, 1925, 4.

<sup>cxiii</sup> "Prisoner Walks Away," *Morning Oregonian*, Aug. 6, 1926, 3.

<sup>cxiv</sup> L.B. Lamar, letter to the editor, *Morning Oregonian*, Oct. 4, 1932, 4.

<sup>cxv</sup> Ibid.

<sup>cxvi</sup> Ibid.

<sup>cxvii</sup> Ibid.

<sup>cxviii</sup> Clark County Welfare Department, Bulletins / Worksheets Folder, Clark County Hospital and Poor Farm Box 1, Clark County Historical Museum.

<sup>cxix</sup> Clark County Welfare Department.

<sup>cxx</sup> Ibid.

<sup>cxxi</sup> United States Coast and Geodetic Survey, *Planimetric Map – Portland Area* (Washington D.C.: U.S. Coast and Geodetic Survey, 1947), 7.

1943 and continued to operate the residence “as a home for old people.”<sup>cxxii</sup> Brossard’s lease agreement includes an inventory of the farm, including food supplies, sundries, furniture, bedding, tools and equipment.<sup>cxxiii</sup> Twenty rocking chairs and 7 upholstered arm chairs are listed in the inventory, as well as 57 straight chairs and various quantities of bedding sheets, pillows and blankets.<sup>cxxiv</sup>

A 1943 sketch of the property illustrated the house and garden near the northwest corner, with the barn lot adjacent and corn fields in the northeast corner (Figure 9).<sup>cxxv</sup> Two long narrow pastures enclosed with electric fence were located to the south on either side of the farm’s central road. A large vegetable garden was at the center of the property along the east side of the road, while 14 acres on the west side was fenced off for the state experiment station. An alfalfa field was located just south of this area. Clover and stubble were identified on the hill beyond the Central Outbuildings grouping and to the east of the vegetable garden. What would become Hazel Dell Park at the southeast corner of the property was fenced off as pasture and woods, with another 14 acres fenced off to the west for the state experiment station beyond the crest of the hill. The cemetery is delineated along the west edge of the property, although it overlaps into the state’s southern research plot.

### **CLARK COUNTY CEMETERY**

Platted and used for burials in 1913, the Clark County Cemetery is the earliest resource remaining in the nominated property associated with the Clark County Poor Farm and marks the beginning of the period of significance. Records reviewed and collected by Rose Marie Harshman, Kitty R. Oman, and Mary Snell indicate that approximately 200 burials took place in the cemetery between 1913 and 1937.<sup>cxxvi</sup> Although several poor farm residents were buried in the cemetery, many of the burials are not associated with the poor farm. Funerals and burial in the county farm cemetery were provided by Clark County for anyone whose relatives were unable to pay, up to \$35.<sup>cxxvii</sup> Often, transients, or those with no family or no known family who died were also buried at the county cemetery. Clark County negotiated deals with five local funeral homes to provide a basic funeral service, a simple, lidded pine coffin, and transportation of the body to the cemetery. Limber Funeral Home and Knapp’s funeral home provided the majority of burials.<sup>cxxviii</sup> The grave markers were county-issued, metal stakes. An access road/path was completed from NE 68<sup>th</sup> Street to access the site in 1966. Reports indicate that several bodies were later transferred to other cemeteries by descendants who had funds to provide a different burial place.<sup>cxxix</sup>

The cemetery was unused and essentially forgotten once the Southwestern Washington Experiment Station took over the property. A Clark County commissioner visited the cemetery in 1966 and, according to an article in *The Columbian*, observed that “the graves were unmarked and untended. Nameplates used to identify the dead had rusted away. Grass, brush and briars created an impassable jungle.”<sup>cxxx</sup>

In response to the commissioner’s visit, the cemetery was cleaned and enclosed with chain link fencing. A boulder was placed on the site as a monument. The boulder has one brass plate outlining a brief history of the cemetery and a dedication to those buried there, and another brass plate bearing the inscription:

IN LIFE FORSAKEN

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<sup>cxxii</sup> “Inclusion of 75 More Acres Asked,” *The Clark County Sun*, June 14, 1946.

<sup>cxxiii</sup> “Inventory Clark County Farm March 31, 1944,” Clark County Historical Society, Farm, Clark Co, 1944-1946, Book X, Pg. 11-14.

<sup>cxxiv</sup> Ibid.

<sup>cxxv</sup> “Memorandum of Understanding between the Experiment Station, State College of Washington and the County Commissioners and Welfare Department of Clark County,” Clark County Historical Society, Farm, Clark Co, 1944-1946, Book V, Page 470-473.

<sup>cxxvi</sup> Harshman et al, xii.

<sup>cxxvii</sup> A.B. Larson, “Letter to Mr. H.K. Ghormley regarding County Burials, January 22, 1935,” Funerals Folder, Clark County Hospital and Poor Farm Box 1, Clark County Historical Museum.

<sup>cxxviii</sup> Harshman et al, xii

<sup>cxxix</sup> Jerry Stone, “Unknown Pioneers Honored,” *The Journal, Vancouver Bureau*, Dec 26, 1966.

<sup>cxxx</sup> “Cemetery final refuge for poor,” *The Columbian*, Feb 26, 1979, 11.

IN DEATH FORGOTTEN  
THESE UNKNOWN PIONEERS  
BUILT OUR DESTINY

The dedication plaque states that 200 burials were performed in the cemetery between 1873 and 1935, although this is not determined. The year 1873 is the generally accepted date of the acquisition of the property by Clark County, and the closing date appears to be speculation. Harshman, et al, in their exhaustive review of death certificates, newspaper obituaries, and funeral home records, have found that burials at the farm continued until as late as 1937.<sup>cxxx</sup>

### **HISTORIC CONTEXT OF WASHINGTON STATE EXTENSION FACILITIES**

A state legislative act in 1891 set up the experiment station program in conjunction with Washington State University (then the Washington Agricultural College) and provided for stations both east and west of the Cascade Mountains. In 1894, the Ross Station (now WSU Puyallup Research and Extension Center) was established on 60 acres of land in Puyallup. The facility had an unsteady beginning. In 1897, the legislature failed to appropriate money for the station and it closed. It reopened in 1899 only to close again in 1903. The facility reopened as the Western Washington Station in 1907 and has remained in operation since. J.W. Kalkus, superintendent from 1926-1953 was instrumental in expanding the station's functions to include research as well as extension services and demonstrations. D.P. Allmendinger left the Southwestern Washington Experiment Station to become superintendent in 1953 and served until 1975.<sup>cxxxii</sup>

The President of the College was in direct control of the Western Washington Experiment Station until 1943 when Board of Regents appointed a single director, E.C. Johnson, to manage all the college's agricultural experiment work throughout the state.<sup>cxxxiii</sup> The Board's goal was to have more coordination and cooperation between the various experiment stations. In 1965, the Institute of Agricultural Sciences was incorporated into the newly established College of Agriculture and all experiment stations were renamed. As part of this restructuring, the Southwestern Washington Experiment Center became the Southwest Washington Research Unit in 1966.<sup>cxxxiv</sup> The Puyallup facility, the largest in Western Washington, has grown to 330 acres and research activities include work in horticulture, crops and soils, entomology, plant pathology, poultry science, dairy science, air pollution and other extension services.<sup>cxxxv</sup>

### **SOUTHWESTERN WASHINGTON EXPERIMENT STATION (1943-1966)**

Negotiations began in 1943 among Clark County, the Governor's office under Governor Arthur B. Langlie's direction, and Washington State College (now Washington State University) to convert a portion of the Poor Farm facility to an experimental farm under the direction of the Washington State College. The state chose Clark County for the experimental station to train many of Vancouver's Kaiser Shipyard workers to become farmers in the northwest, as an economic opportunity for those who would stay in the area once World War II was over.<sup>cxxxvi</sup> An article in *The Columbian* argues that the Poor Farm is no longer a necessary part of county services with the new implementation of federal Social Security programs:

Poor Farms, as such, are out of date now that the government is taking care of everybody from the cradle to the grave. We don't advocate turning the present inmates of the county farm adrift, but a few acres could be set aside for their maintenance and the rest of the land turned over to the state, provided a binding agreement could be reached for its permanent maintenance and use by the Western Washington experimental station.<sup>cxxxvii</sup>

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<sup>cxxx</sup> Harshman, et al, vi.

<sup>cxxxii</sup> Washington State University Libraries, Archives 33, Western Washington Research and Extension Center Records, 1895-1976, Finding Aid. <http://www.wsulibs.wsu.edu/MASC/finders/ua33.htm> (Accessed April 2, 2012)

<sup>cxxxiii</sup> Ibid.

<sup>cxxxiv</sup> Washington State University, 2004.

<sup>cxxxv</sup> Washington State University Libraries, Archives 33.

<sup>cxxxvi</sup> "Use the County Farm," *The Columbian*, July 28, 1943.

<sup>cxxxvii</sup> Ibid.

Washington State Governor Langlie supported this transition and educational opportunity by stating his belief that improved farming opportunities would largely offset unemployment after the war.<sup>cxxxviii</sup>

In September 1943, Washington State College agreed to lease 28-acres for approximately two years at no charge, as decided by Clark County Board of Commissioners.<sup>cxxxix</sup> The state was allowed use of the farm's machinery on a rental basis when John Gretsche, then superintendent of the Poor Farm, deemed available.<sup>cxl</sup> Gretsche's time to assist with the farm was an additional service available to the state in exchange of payment to the county, and the county Welfare Department was given the opportunity to purchase produce grown on the experimental grounds at wholesale prices.<sup>cxli</sup> The state's \$15,000 grant to fund the program was supplemented with funds for salaries and travelling expenses by Washington State College in Pullman.<sup>cxlii</sup>

The transfer took place in October 1943, and the property was renamed as the Southwestern Washington Experimental Station with Dr. D. F. Allmendinger appointed as Superintendent.<sup>cxliii</sup> The experimental farm planned for the County Poor Farm was unique. According to a newspaper article that quoted director Allmendinger, the project's goals were "the development and perfection of crops and growing methods for this southwest part of the state."<sup>cxliiv</sup> Soil type was particularly important for the research, and the 14 acre state plots were divided by their Felida silt loam or "Lauren" soils.<sup>cxlv</sup> Felida soils are compact and derived from basalt and alluvial deposits and occupy slopes and elevated eroded terraces.<sup>cxlvi</sup> Lauren soils are derived mainly from basalt, have good drainage, and occupy elevated terraces near stream valleys.<sup>cxlvii</sup> The north section had Felida soil, which was used for strawberries, raspberries, loganberries, boysenberries, oats (standard and new) soy beans, and sweet corn, as well as meadow grasses and pasture grass crops.<sup>cxlviii</sup> The south section consisted of Lauren sandy loam soil. Prunes plums, peaches, apricots, and grapes were tested in the south section for their suitability to Clark County. The state also conducted experiments at private orchards throughout Clark County on prunes, pears, peaches, and apples.<sup>cxlix</sup>

Allmendinger's program for 1944, the first full year the station was in production, included 17 kinds of vegetables as well as blackberry, raspberry, peach, prune, and grape projects, and a special emphasis on strawberry planting trials to identify a disease resistant variety.<sup>cl</sup> Identifying optimum varieties of crops was essential to the program, as Dean Edward Johnson of the Western Washington experiment station described in a newspaper article:

To most people sweet corn is just sweet corn, berries are berries, and a peach is a peach, but to the experimenter, corn and other vegetables, berries and other fruits, are made up of many varieties, each with its own characteristics and qualities and the tests now under way will help to determine which are the best and most desirable in Clark County.<sup>cli</sup>

A 1945 account of the farm's vegetable trials included carrots, beets, chard, onions, lima beans, white navy beans, kidney beans, soy beans, bush beans, potatoes, cabbage, tomatoes, sweet corn, pole beans and cucumbers.<sup>clii</sup> A half-

<sup>cxxxviii</sup> "Many Visit Farm with Gov. Langlie," *The Columbian*, Aug. 11, 1944.

<sup>cxxxix</sup> "Memorandum of Understanding," 1943.

<sup>cxl</sup> Ibid.

<sup>cxli</sup> Ibid.

<sup>cxlii</sup> Wilma Morrison, "Clark County Experimental Farm Designed to Aid Newcomers Attracted to Area by War Industries in Vancouver, Vicinity," *The Sunday Oregonian*, Jan. 9, 1944.

<sup>cxliii</sup> Washington State University, 2004.

<sup>cxliiv</sup> "Contract for Experimental Farm Signed," *The Columbian*, Oct. 12, 1943.

<sup>cxlv</sup> "Memorandum of Understanding," 1943.

<sup>cxlv</sup> Curtis F. Marbut, Hugh H. Bennett, J.E. Lapham, and M.H. Lapham, *Soils of the United States, Bulletin No. 96* (Washington D.C.: United States Department of Agriculture Bureau of Soils, 1913 ), 692.

<sup>cxlvii</sup> Ibid, 693.

<sup>cxlviii</sup> "Varied Trials Being Made on County Plot," *The Columbian*, Aug. 2, 1945.

<sup>cxlix</sup> Virginia Dolezal, "Irrigated produce Shows Improvement in Culture," *The Sun*, Aug. 2, 1945.

<sup>cl</sup> Wilma Morrison, "Clark County Experimental Farm Designed to Aid Newcomers Attracted to Area by War Industries in Vancouver, Vicinity," *The Sunday Oregonian*, Jan. 9, 1944.

<sup>cli</sup> "Dean Visits Experiment Farm Plots," *The Columbian*, July 26, 1943.

<sup>clii</sup> Virginia Dolezal, "Irrigated produce Shows Improvement in Culture," *The Sun*, Aug. 2, 1945.

acre plot was planted with flax, a relatively new crop to Clark County in 1945.<sup>cliii</sup> The “shiny round seed-pods” of the flax was popular both for oil production for paints, and the stalks were used for “long-wearing linen.” Both products were scarce during World War II and were in high demand.<sup>cliv</sup> The peach tree orchard was grown from seed due to the “impossibility of obtaining new trees.” The farm manager intended to graft the seedlings during fall transplanting.<sup>clv</sup>

Strawberries were a substantial crop at the experimental site. Over 150 types of strawberries developed at the Puayallup, WA experiment facility were brought to the Southwestern Washington Experiment Station to test their adaptability to the local soil and climate.<sup>clvi</sup> The strawberry tests were performed on the north section of the farm in the section’s Felida silt loam soil.<sup>clvii</sup> The experiment intended to find the best varieties for commercial and large quantity production.<sup>clviii</sup> Later research at the Southwestern Washington Experiment Station resulted in the development of Simazine, a systemic herbicide to control weeds among strawberry crops.<sup>clix</sup>

### STATE OWNERSHIP OF SOUTHWESTERN WASHINGTON EXPERIMENT STATION

In 1946, the state approached Clark County to extend its 28 acre operation to the entire Poor Farm site to include pear and filbert orchards in the farm experiments.<sup>clx</sup> Brossard, who had been managing the Evergreen Convalescent Home in the Poor Farm buildings with his wife, was approximately 6 months from the end of his three year lease of the farm. Allmendinger, the experimental farm’s director announced his intention to move his offices from the county courthouse to the farm premises, which would terminate the building’s use as a convalescent home.<sup>clxi</sup>

An alternative idea proposed for the property was a “boys’ ranch” to serve as a training school and youth rehabilitation center for delinquent male foster children between the ages of 12 and 16.<sup>clxii</sup> It was eventually determined that the site was best suited for the agricultural experiment station due to the representative soil types, and that a boys’ camp could more easily be established at a different site.<sup>clxiii</sup> The Washington State College (now Washington State University) appointed \$54,930 in the budget for operation of the Southwestern Washington Experiment Station for 1949-1950 biennium.<sup>clxiv</sup>

The transfer occurred in April 1949, and was amended in November 1949, deeding 80 acres of the property to the state at a cost of \$1.00 for the experiment station.<sup>clxv</sup> Washington State College moved into the building, and assumed control of all but 21 acres of the original 99 acre tract, which were retained by Clark County. The deed specifically stated that in the event that Washington State College vacated the property or the experiment farm was discontinued and the land was not used for farming for six consecutive months, it would automatically revert back to county ownership.<sup>clxvi</sup> The retained 21 acres included the one acre cemetery platted in 1913 along the western property line toward the southern end of the property, and a 20-acre portion in the southeastern corner of the property, which was reserved for “county shops,” but became Hazel Dell Park in 1950.<sup>clxvii clxviii</sup>

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<sup>cliii</sup> Ibid.

<sup>cliv</sup> Ibid.

<sup>clv</sup> Ibid.

<sup>clvi</sup> “Varied Trials Being Made on County Plot,” *The Columbian*, Aug. 2, 1945.

<sup>clvii</sup> Ibid.

<sup>clviii</sup> “10 Years Old; Much Research Under Way,” *The Columbian*, July 31, 1953, 5.

<sup>clix</sup> Deborah Peterson, “Why Do Farmers Want Research Unit Left Open?” *The Columbian*, Feb. 25, 1979.

<sup>clx</sup> “Inclusion of 75 Additional Acres Asked,” *The Sun*, June 14, 1946.

<sup>clxi</sup> Ibid.

<sup>clxii</sup> “The County Farm,” *The Clark County Review*, March 3, 1949, 4.

<sup>clxiii</sup> “Clark County ‘Boys Town’ Loses Land Bid,” *Oregon Journal*, March 19, 1949.

<sup>clxiv</sup> “More Money,” *The Columbian*, Mar. 22, 1949.

<sup>clxv</sup> Clark County, Deed G36358 between Clark County, Washington and the State of Washington, November 14, 1949, Bk. 478, p. 49.

<sup>clxvi</sup> Ibid.

<sup>clxvii</sup> “County Farm Decision to be Made on Friday,” *The Columbian*, March 15, 1949.

<sup>clxviii</sup> Clark County Board of County Commissioners, “Resolution Relating to the Establishment of a County Park,” 1950, Bk. B-1, Pg. 425 (Clark County Historical Museum).

Dr. David Allmendinger served as superintendent of the Southwestern Washington Experiment Station from its early trial program in 1943 until 1953, when Dr. R. M. Bullock transferred into the position.<sup>clxix</sup>

A sign was installed on the transferred site in 1951 that said:

SOUTHWESTERN WASHINGTON EXPERIMENT STATION

STATE COLLEGE OF WASHINGTON

D.F. ALLMENDINGER SUPERINTENDENT

Allmendinger left the position to become superintendent of the state's Western Washington experiment station in Puyallup.<sup>clxx</sup> At the time in 1953, the Southwest Washington station had 8 individuals on staff.<sup>clxxi</sup>

In 1966, the name changed again, this time from Southwestern Washington Experiment Station to Southwestern Washington Research Unit.<sup>clxxii</sup> However, this change coincided with the institutional restructuring of the statewide program and marks the end of the period of significance for the nominated property. The Washington State University Institute of Agricultural Sciences, which formerly operated the program, was absorbed by the College of Agriculture in 1965 as part of a revised operations system.<sup>clxxiii</sup>

#### LOCAL SIGNIFICANCE OF SOUTHWESTERN WASHINGTON EXPERIMENT STATION

From 1949 until 1966 the property was owned by Washington State University and operated as the Southwestern Washington Experiment Station. The property remained in university ownership until 2008, but the facility operated under a revised system with different names in later years, including the Southwest Washington Research Unit, Washington State University Vancouver Research Extension Unit, and Washington State University's 78<sup>th</sup> Street Extension. In 1950, the Southwest Washington Experiment Station was one of seven similar facilities in Washington State.<sup>clxxiv</sup> Agricultural research analyzed multiple crops, including tree fruits, vegetables, forages, small grains, ornamentals, Christmas trees, and berry crops.<sup>clxxv</sup> The program also provided hands-on practical education on irrigation systems, fertilizer, and explanation of field experiments through annual farmers' field days. Local equipment distributors and dealers also used the facility as an opportunity to draw audiences of potential buyers to give demonstrations of equipment.<sup>clxxvi</sup>

Newspaper articles touted the trickle-down success the Southwestern Washington Experiment Station provided for local farmers. Research and training on disease control, resistant crops, soil conditions, fertilizers and irrigations provided a boon of knowledge, harvest yields, and profitability to farming practices in Southwestern Washington. The facility hosted annual "field days" to demonstrate research results of new crop strains, irrigation, fertilizing, and pruning techniques, and the test plots on the farm.<sup>clxxvii</sup> For example, one experiment began in 1950, tested 44 varieties of peaches to identify the variety most adaptable and valuable to the local area.<sup>clxxviii</sup> The experiment involved years of recording the varieties date of bloom, date of harvest, yield, and size of fruit.<sup>clxxix</sup> Another experiment, conducted in 1950-1951, evaluated 100 varieties of tomatoes to determine the hardiest, most productive, and best suited varieties

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<sup>clxix</sup> "10 Years Old; Much Research Under Way," *The Columbian*, July 31, 1953, 5.

<sup>clxx</sup> Ibid.

<sup>clxxi</sup> Ibid.

<sup>clxxii</sup> Washington State University, 2004.

<sup>clxxiii</sup> Washington State University Libraries, Archives 33.

<sup>clxxiv</sup> "15 Projects Slated to Be on Display," *The Columbian*, July 14, 1949.

<sup>clxxv</sup> Washington State University, 2004.

<sup>clxxvi</sup> "County Irrigation Draws Many Farmers," *The Columbian*, Aug. 3, 19xx.

<sup>clxxvii</sup> "Experiment Station Field Day on Friday," *The Columbian*, Aug. 3, 1950.

<sup>clxxviii</sup> Ibid.

<sup>clxxix</sup> "10 Years Old; Much Research Under Way," *The Columbian*, July 31, 1953, 5.

for the Southwest Washington climate and soil.<sup>clxxx</sup> Additional research implemented standard practices of spraying Boron in pear orchards to improve production.<sup>clxxxi</sup>

One newspaper article summarizes the value of the Southwestern Washington Experiment Station:

Although we are becoming more and more of an industrial center, agriculture still remains the backbone of our community. Anything that enables the farmers of this county to produce more and better crops and thus increase their incomes is of benefit to everybody. The experiment station is designed to take as much guesswork out of farming as possible. Instead of the individual farmer wasting time and money finding out which are the most suitable crops for his land, the experimental farm undertakes this task with experts trained expressly for such a job. It is difficult to evaluate the seven experimental farms in this state in terms of dollars and cents but it is the consensus of economists that they are well worthwhile. Those in charge of the local station can cite facts and figures indicating that Clark County is profiting from the various phases of the crop experiments constantly being undertaken.<sup>clxxxii</sup>

### **SOUTHWEST WASHINGTON RESEARCH STATION SITE DEVELOPMENT**

Under Washington State ownership, additional development occurred at the Southwestern Washington Research Station property. Agricultural fields were maximized. Some subsidiary buildings were relocated to different groupings on the property, and several greenhouses and agricultural buildings were constructed. These changes include the following resources:

#### **Greenhouses (1952)**

The Men's Amateur Chrysanthemum society of Vancouver conducted its own experiments at the Southwestern Washington experiment station to develop frost- and rot-resistant varieties for home gardens.<sup>clxxxiii</sup> The Station allocated a half-acre for chrysanthemum testing and cultivation, and director Allmendinger and Dr. E. J. Kraus of Oregon State College (now Oregon State University) assisted with the experiment.<sup>clxxxiv</sup> This local club provided funds and labor to construct a 20 x 40 foot greenhouse on the site in 1952 for the Chrysanthemum experiments (demolished).<sup>clxxxv</sup> Through these efforts, eleven garden type chrysanthemum varieties were developed and introduced.<sup>clxxxvi</sup> All greenhouses constructed during the period of significance, have been demolished.

#### **Agricultural Buildings (1960s – 1980s)**

An agricultural storage building was dismantled from Hanford, WA and reassembled along the south side of the agricultural buildings grouping in 1962. The barn was demolished in 1963 and two storage sheds were built on its foundation during the early 1970s.<sup>clxxxvii</sup> During the 1980s more storage buildings and greenhouses were constructed.

#### **Central Outbuildings (1940s - 1950s)**

The Hog House was moved to its current location between c.1945 and 1955 from its likely original location east of the barn. The Bunk House was relocated from its original location along the east side of the property's central road to its current location adjacent to the Machine Shed between 1955 and 1959, according to aerial photographs (Figures 11 and 12). Several improvements were made to the well and water pump in the Central Outbuildings grouping in the 1940s and 1950s.

#### **Administration Building (1968)**

<sup>clxxx</sup> "Tomatoes are Featured in 1951 Exhibits," *The Columbian*, July 13, 1951.

<sup>clxxxi</sup> Deborah Peterson, "Why Do Farmers Want Research Unit Left Open?" *The Columbian*, Feb. 25, 1979.

<sup>clxxxii</sup> "Experimental Farm," *The Columbian*, July 15, 1949.

<sup>clxxxiii</sup> "Flower Society Plants Tonight," *The Columbian*, June 14, 1950.

<sup>clxxxiv</sup> Ibid.

<sup>clxxxv</sup> "Mum Fanciers Build Greenhouse," *The Columbian*, Nov. 28, 1952, 9.

<sup>clxxxvi</sup> Washington State University, 2004.

<sup>clxxxvii</sup> Washington State University, 2004.

The main building was renovated to hold staff offices and administrative space in the main floor and to provide indoor experimental laboratory space in the basement. The most notable alteration made during this time was the removal of the main entrance from the north elevation in 1968.

### **Cemetery**

Berry fields, as part of the facility's agricultural experiments, were planted in the southwest fields. One of these fields was planted over the top of the east half of the Clark County Cemetery plat, diminishing all above-ground evidence of this part of the cemetery. However, a recent remote sensing investigation discovered that several of the burial anomalies remain intact below the ground.<sup>clxxxviii</sup>

### **HAZEL DELL PARK**

In 1949, when the majority of the farm property was deeded to the State of Washington for the Southwestern Washington Experiment Station, 20 acres was reserved for "county shops."<sup>clxxxix</sup> However, Clark County Commissioner meeting minutes from April 1949 include a "letter of permission given to Hazel Dell Community to use County property for playground purposes, until it is to be used for other purposes."<sup>cx</sup> The park was officially designated in 1950.<sup>cxci</sup> A 1961 park summary provides an inventory of all developments on the property: Community kitchen with 8 coin operated electric plates, table shelter, 26 picnic tables, softball field, 2 horseshoe pits, slide, merry-go-round, barbecue pit, rest rooms, free play areas, 1 swing set, 3 tree swings.<sup>cxcii</sup> In 1972, park amenities were reported as including "tables, kitchen, shelter, restrooms, playground equipment, and a shade tree arboretum," as well as a caretaker residence.<sup>cxci</sup> The park maintains these developments and structures, aside from the demolished caretaker residence, within the property's forest and meadow settings.

### **COMPARATIVE RESOURCES**

The historic property's local significance is distinctively unique for its associations with Clark County Poor Farm and Southwestern Washington Experiment Station. As Clark County's only poor farm institution, the property is the sole representative example of a poor farm resource providing social welfare services to the county's indigent population. Additionally, the property's association with the Southwestern Washington Experiment Station is equally significant as the only example of Washington State University's extension services that publically provided agricultural research and education to local farmers in Clark County and southwest Washington. For both areas of significance, the historic property is the only representative example at the local level and there are no comparative resources. Although not comparative resources, information on other similar resources in Washington is included to describe the context of both poor farms and extension services that remain throughout the state.

### **WASHINGTON STATE POOR FARMS**

The Clark County Poor Farm is the only local example representing the poor farm system of social welfare and retains excellent integrity to convey this significant historic context. Although several poor farms once existed throughout the state, few remain, and most are in poor condition or retain little integrity. Below is a summary of existing poor farms in Washington. Although the Clark County Poor Farm is significant at a local level, this list provides context for other remaining similar resources throughout the state.

King County Poor Farm, Seattle, WA

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<sup>clxxxviii</sup> SWCA Environmental Consultants, 49.

<sup>clxxxix</sup> "County Farm Decision to be Made on Friday," *The Columbian*, March 15, 1949.

<sup>cx</sup> Clark County Board of Commissioners, "Commissioners Proceedings, April 8, 1949," 1949.

<sup>cxci</sup> Clark County Board of County Commissioners, "Resolution Relating to the Establishment of a County Park," 1950, Bk. B-1, Pg. 425 (Clark County Historical Museum).

<sup>cxcii</sup> Rudolf Luepkel, *Parks in S.W. Clark County Washington* (Vancouver, WA: Clark County - Vancouver Regional Planning Commission, 1961), (Clark County Community Planning).

<sup>cxci</sup> Clark County Parks and Recreation, "Annual Report" 1972 (Clark County Community Planning), 5.

The King County, WA Poor Farm was established in 1877 by the Sisters of Providence along the Duwamish River in a two-story frame house. The more prominent poor farm complex in King County was the Georgetown Poor Farm Annex, originally a racetrack and then converted to a private sanitarium owned and operated by R.T. Russell during the 1930s for the care of alcoholics and persons with mental problems. In 1947-1948, C.D. Lords purchased the property and converted the buildings to apartments, primarily to house Boeing employees. King County then leased the property in the 1940s as an annex to the county poor farm in Duwamish. In the 1970s King County purchased the property with plans to demolish the structures and build hangers for small aircraft.<sup>cxciiv</sup> All King County Poor Farm historic resources have since been demolished.

#### Spokane County Poor Farm, Spangle, WA

The Spokane County Poor Farm operated in Spangle, a small community south of the cities of Spokane and Spokane Valley, from 1889 until it was sold at an auction to the Yakima Valley Academy in 1945.<sup>cxciv</sup> The Seventh Day Adventist church currently owns the property and operates the buildings as part of the Upper Columbia Academy. The only resources remaining are the administration/infirmery building and the heating building. Others were demolished. The 2-story brick administration building, constructed in 1913 remains as the primary resource associated with the Spokane County Poor Farm. Some alterations have occurred to the front entrance and Palladian window in the 2<sup>nd</sup> story.<sup>cxciiv</sup> The building's National Register eligibility is undetermined.

#### Whitman County Poor Farm, Elberton, WA

The Whitman County Poor Farm buildings were listed as secondary buildings and sites in the 1976 documentation for the Elberton Historic District.<sup>cxciiv</sup> The 123-acre farm included the superintendent's residence, the men's dormitory, several outbuildings, barns and springhouses.<sup>cxciiv</sup> Several of the resources were brick buildings. The Elberton Poor Farm ceased operation in 1912 and was sold at a public auction. At the time of the inventory in 1977 and a follow-up review in 1986, five structures, including agricultural buildings moved from other locations not associated with the poor farm, occupied the site. Elberton is now a ghost town, located outside of Colfax, WA near the Washington and Idaho state border.

#### Pierce County Poor Farm, Sumner, WA

The Pierce County Poor Farm farmstead located at 7819 Riverside Road E in Sumner, WA was determined in 2009 to be locally significant under Criterion C for the integrity of its architectural character. The main building was constructed in 1900 in the Beaux Arts style with poured concrete and stucco walls.<sup>cxciix</sup> An additional single-family residence, constructed in 1935 is also on the site.<sup>cc</sup> American Autoclave Co., a research facility provider, currently occupies the site, although the main building appears to be vacant and in poor condition.

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<sup>cxciiv</sup> Linda Elkin, "Georgetown Poor Farm annex, Meadows Racetrack, Meadows [Sanitarium]," King County Historic Sites Survey Inventory Sheet, Washington State Department of Archaeology and Historic Preservation, 1978.

<https://fortress.wa.gov/dahp/wisaard/documents/HPIF/0/29/30401.pdf> (Accessed April 18, 2012)

<sup>cxciiv</sup> Sam Gregg and Dan Ellis, "Poor Farm," Historic Property Inventory Form, Washington State Department of Archaeology and Historic Preservation, 1990. <https://fortress.wa.gov/dahp/wisaard/documents/HPIF/0/15/16091.pdf> (Accessed April 18, 2012)

<sup>cxciiv</sup> "Spokane County Poor Farm," Historic Property Inventory Report, Washington State Department of Archaeology and Historic Preservation. <https://fortress.wa.gov/dahp/wisaard/dahpreports/historicpropertyreport.aspx?id=22560&ug=1> (Accessed April 18, 2012)

<sup>cxciiv</sup> Glen Lindeman, "Elberton Historic District, (38) Farm Buildings, Whitman County Poor Farm," Historic Property Inventory Form, Washington State Department of Archaeology and Historic Preservation, 1977.

<https://fortress.wa.gov/dahp/wisaard/documents/HPIF/0/14/14371.pdf> (Accessed April 18, 2012)

<sup>cxciiv</sup> Ibid, Section 8, p. 4.

<sup>cxciix</sup> Susan Johnson and Katie Chase, "Pierce County Poor Farm," Historic Property Inventory Report, Department of Archaeology and Historic Preservation, 2009. <https://fortress.wa.gov/dahp/wisaard/dahpreports/historicpropertyreport.aspx?id=103853&ug=1> (Accessed April 18, 2012)

<sup>cc</sup> Susan Johnson and Katie Chase, "Pierce County Poor Farm (house)," Historic Property Inventory Report, Department of Archaeology and Historic Preservation, 2009.

<https://fortress.wa.gov/dahp/wisaard/dahpreports/historicpropertyreport.aspx?id=103850&ug=1>

### Skamania County Poor Farm, Stevenson, WA

The Skamania County Poor farm is a 2-story wood structure private residence that was constructed in 1905 and operated until 1916 as a Poor Farm. Approximately 6 inmates, on average, lived at the farm, supported through county subsidies.<sup>cci</sup> The residence has been expanded and altered since its association with the Poor Farm.<sup>ccii</sup>

### WASHINGTON STATE UNIVERSITY EXPERIMENT STATIONS AND EXTENSION CENTERS

Locally, the Southwestern Washington Experiment Station was distinct to Clark County in the agricultural research and education services it provided during the period of significance and continued to provide after the period as the Southwest Washington Research Unit and Extension Center. No other property provided this level of research or education to local farmers in the local area.

Within a statewide context, the Western Washington Research and Extension Center (WWREC), located near Puyallup has been Washington State University's largest extension center in western Washington. Numerous smaller branch stations have been established throughout the state to facilitate a variety of agricultural research experiments, including:

- Waterville Branch Station
- Winthrop Branch Station
- Dry Land Research Unit (Adams Branch Station) near Lind
- Irrigated Agriculture Research and Extension Center (Irrigation Branch Station) near Prosser
- Tree Fruit Research Center (Tree Fruit Branch Station) near Wenatchee
- Coastal Washington Research and Extension Unit (Cranberry-Blueberry Laboratory) near Long Beach
- Northwestern Washington Research and Extension Unit (Northwest Seed and Truck Crop Laboratory) near Mount Vernon
- Southwestern Washington Research Unit (Clark County Experimental Farm) near Vancouver<sup>cciii</sup>

Several of these facilities continue to operate as extension centers, including the Clark County Extension which still operates at the historic property location.

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<sup>cci</sup> Washington State University, Department of History, "Skamania County Poor Farm," Washington State Historic Preservation Inventory Project, Washington State Department of Archaeology and Historic Preservation.

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<sup>ccii</sup> Ibid.

<sup>cciii</sup> Washington State University Libraries, Archives 20, Agricultural Research Center Office Files, 1901-1948, Finding Aid.

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**Previous documentation on file (CCHR):**

**Primary location of additional data:**

- Preliminary determination of individual listing has been requested
- Previously listed in the Clark County Heritage Register
- Previously determined eligible by the Clark County Heritage Register
- Recorded by Clark County Cultural Resources Inventory Survey # \_\_\_\_\_

- State Historic Preservation Office
- Other State agency
- Federal agency
- Local government
- University
- Other

**Name of repository:**

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

**9. Geographical Data**

**Acreeage of Property**      98.92 acres

**Latitude/Longitude Coordinates**

(Follow similar guidelines for entering the lat/long coordinates as describe on page 55, *How to Complete the National Register Registration Form* for entering UTM references. For properties less than 10 acres, enter the lat/long coordinates for a point corresponding to the center of the property. For properties of 10 or more acres, enter three or more points that correspond to the vertices of a polygon drawn on the map. The polygon should approximately encompass the area to be registered. Add additional points below, if necessary.)

Datum if other than WGS84: \_\_\_\_\_  
 (enter coordinates to 6 decimal places)

- |                         |                        |
|-------------------------|------------------------|
| 1. Latitude: 45.678511  | Longitude: -122.652955 |
| 2. Latitude: 45.671501  | Longitude: -122.652665 |
| 3. Latitude: 45.971510  | Longitude: -122.646148 |
| 4. Latitude: 45.678616, | Longitude: -122.644393 |

**Verbal Boundary Description** (Describe the boundaries of the property.)

The Clark County Poor Farm encompasses 98.98 acres in the Hazel Dell community of unincorporated Clark County. The property is located between NE 78<sup>th</sup> Street and NE 68<sup>th</sup> Street to the north and south, and between approximately NE 19<sup>th</sup> Court and NE 25<sup>th</sup> Avenue to the west and east, although neither of these streets extend beyond 78<sup>th</sup> Street to border the property. The boundary encompasses two tax lots that include what is currently known as the 78<sup>th</sup> Street Heritage Farm (tax lot 148084) and Hazel Dell Park (tax lot 147938). The Board of Clark County Commissioners Quit Claim Deed for the property (WSU Contract #17508), describes the boundaries for the entire property as follows:

That part of the W.R. Anderson Donation Land Claim as recorded in Book "I" of Page 507, Clark County Auditor's Records, more specifically described as follows: Beginning at a point 35 chains East of the quarter post between Sections 10 and 11, Township 2 North, Range 1 East of the Willamette Meridian, Clark county, Washington; and running thence North 39 chains 85 links to the South boundary line of the William Kelley Donation Land Claim; thence East 16 chains 30 links to the Southeast corner of said William Kelly Donation Land Claim; thence North 15 links; thence East 9 chains 7 links to the West boundary line of the Donation Land Claim of the heirs of J. Fitzgerald; thence South 40 chains; thence West to Point of Beginning, containing 100 acres, more or less.

**Boundary Justification** (Explain why the boundaries were selected.)

The property boundary encompasses the entire historic Clark County Poor Farm property, based on the original property boundaries. The boundary encompasses two tax lots that include the 78<sup>th</sup> Street Heritage Farm and Hazel Dell Park. The Clark County Cemetery plat is part of the 78<sup>th</sup> Street Heritage Farm tax lot.

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**10. Form Prepared By**

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name/title Jacqui Kamp, Planner II / Patience Stuart  
 organization Clark County Community Planner date August 14, 2013  
 street & number 1300 Franklin Street telephone 360-397-2280 ext.4913  
 city or town Vancouver state WA zip code 98666

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**Additional Documentation**

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Submit the following items with the completed form:

**Continuation Sheets**

**Maps**

A **USGS map** (7.5 or 15 minute series) indicating the property's location.

A **Sketch map** for historic propertys and properties having large acreage or numerous resources.

**Photographs**

Name of Property: Clark County Poor Farm

City or Vicinity: Vancouver

County: Clark

State: WA

Photographer: Patience Stuart (photos 1-31)

Jacqueline Kamp (photos 32-35)

Date Photographed: April 11, 2012 (photos 1-31)

July 18, 2012 (photos 32-35)

Location of Original Digital Files: 1300 Franklin Street, Vancouver, WA 98666 (Clark County Community Planning)

Number of Photographs: 35

Description of Photograph(s) and number:

- 1 of 35. Overall view from center of property facing north
- 2 of 35. Overall view from south of property facing north
- 3 of 35. Overall view from parking lot facing south
- 4 of 35. Overall view from parking lot facing south along agricultural path
- 5 of 35. Overall view from east end of road facing northwest
- 6 of 35. Overall view from greenhouse cluster facing north along property road
- 7 of 35. Administration Buildings grouping, view from agricultural field facing north
- 8 of 35. Northeast corner of Administration building, view from north edge of property facing southwest
- 9 of 35. Southeast corner of Administration building, view from parking lot facing northwest
- 10 of 35. North façade of Administration building, view from north edge of property facing southwest
- 11 of 35. Northwest corner of Administration building, view from north edge of property facing southeast
- 12 of 35. Southwest corner of Administration building, view from parking log facing northeast
- 13 of 35. Northeast corner of Administration building Garage, view from greenhouse grouping facing southwest

- 14 of 35. Milk House, view from Administration Buildings grouping facing northeast
- 15 of 35. Greenhouses and Agricultural Outbuildings grouping, view from north end of property road facing west
- 16 of 35. Greenhouses and Agricultural Outbuildings grouping, view from north end of agricultural path facing northeast
- 17 of 35. Greenhouses and Agricultural Outbuildings grouping, view from grouping facing east.
- 18 of 35. Greenhouses and Agricultural Outbuildings grouping, view from north edge of property facing south.
- 19 of 35. Agricultural Outbuilding from Hanford (Shop) and Tool Shed, view from grouping facing southeast
- 20 of 35. Central Outbuildings grouping, view from agricultural field facing south
- 21 of 35. Bunk House and Machine Shed in Agricultural Outbuildings grouping, view from north edge of road facing southwest
- 22 of 35. Hog House in Agricultural Outbuildings grouping, view from road facing southeast
- 23 of 35. Well House and pump in Agricultural Outbuildings grouping, view from road facing northeast
- 24 of 35. Irrigation ditch in road, view facing northwest
- 25 of 35. Agricultural fields and Hazel Dell Park, view from southeast end of property road facing southeast
- 26 of 35. Agricultural fields and Cemetery, view from south end of property road facing southwest
- 27 of 35. Cemetery, view from Cemetery facing south
- 28 of 35. Cemetery access road, view from southwest corner of property facing north
- 29 of 35. Commemorative boulder in Cemetery, view facing west
- 30 of 35. Hazel Dell Park structures and parking lot, view facing northwest
- 31 of 35. Hazel Dell Park field and sign, view from park access road facing east
- 32 of 35. Hazel Dell Park restroom building and landscape, view facing southwest
- 33 of 35. Hazel Dell Park gravel lot where caretaker residence was located, view facing northeast
- 34 of 35. Hazel Dell Park utility shed, view facing southwest
- 35 of 35. Hazel Dell Park small picnic shelter, view facing northwest

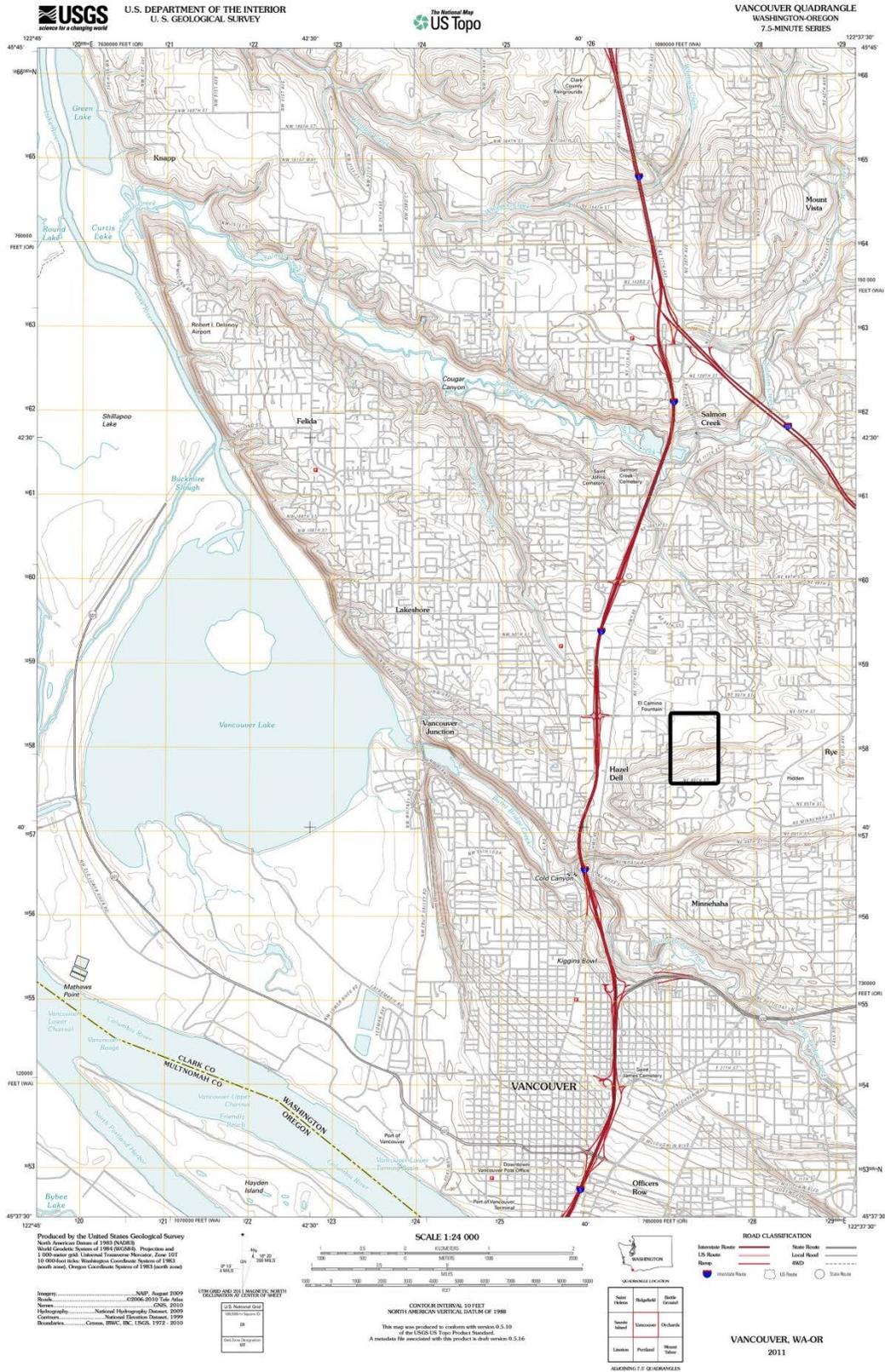


Figure 1. U. S. Geological Map of Vancouver Quadrangle, Washington-Oregon, 2011, 7.5-minute Series. Clark County Poor Farm Historic Property is outlined.

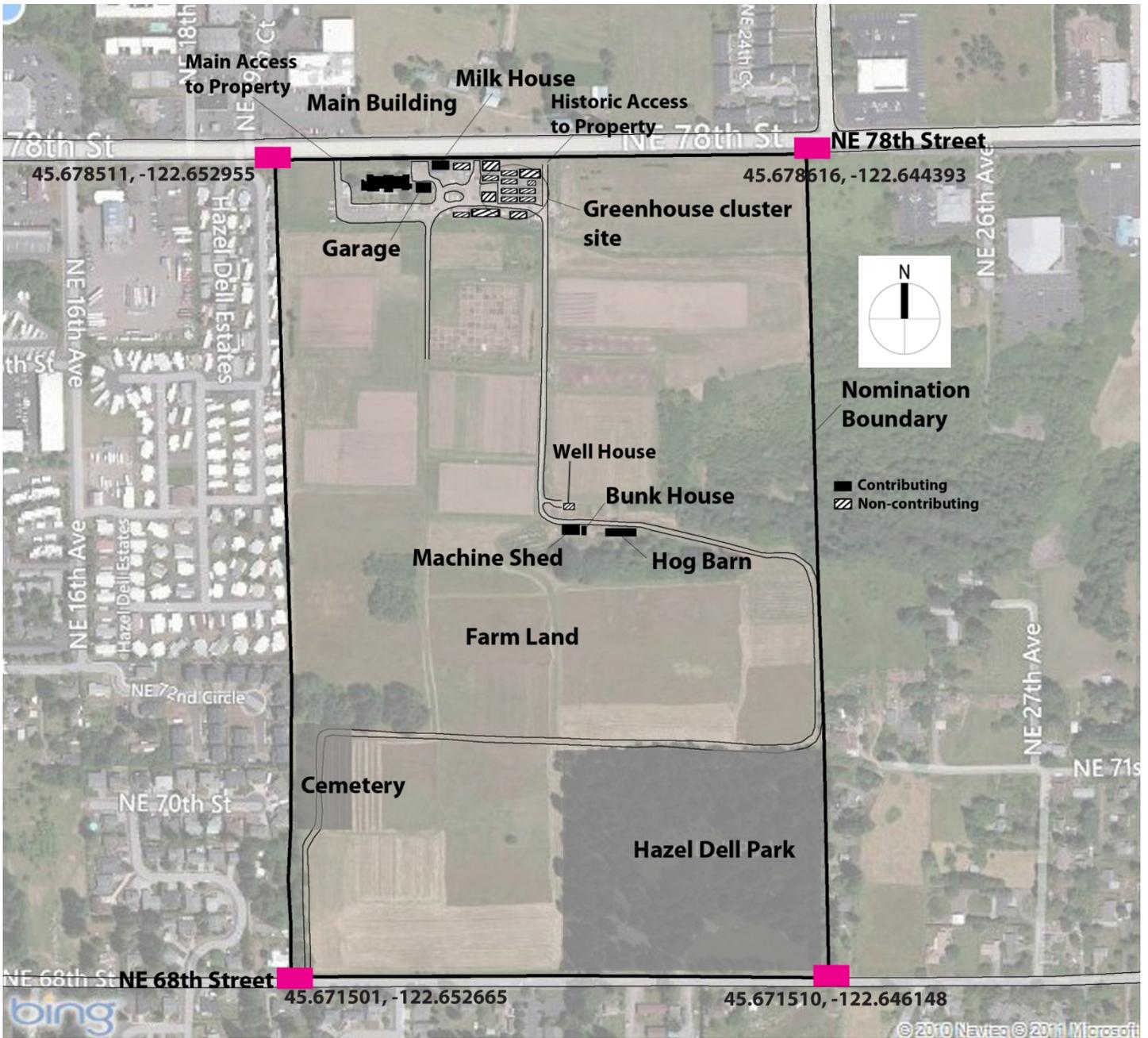
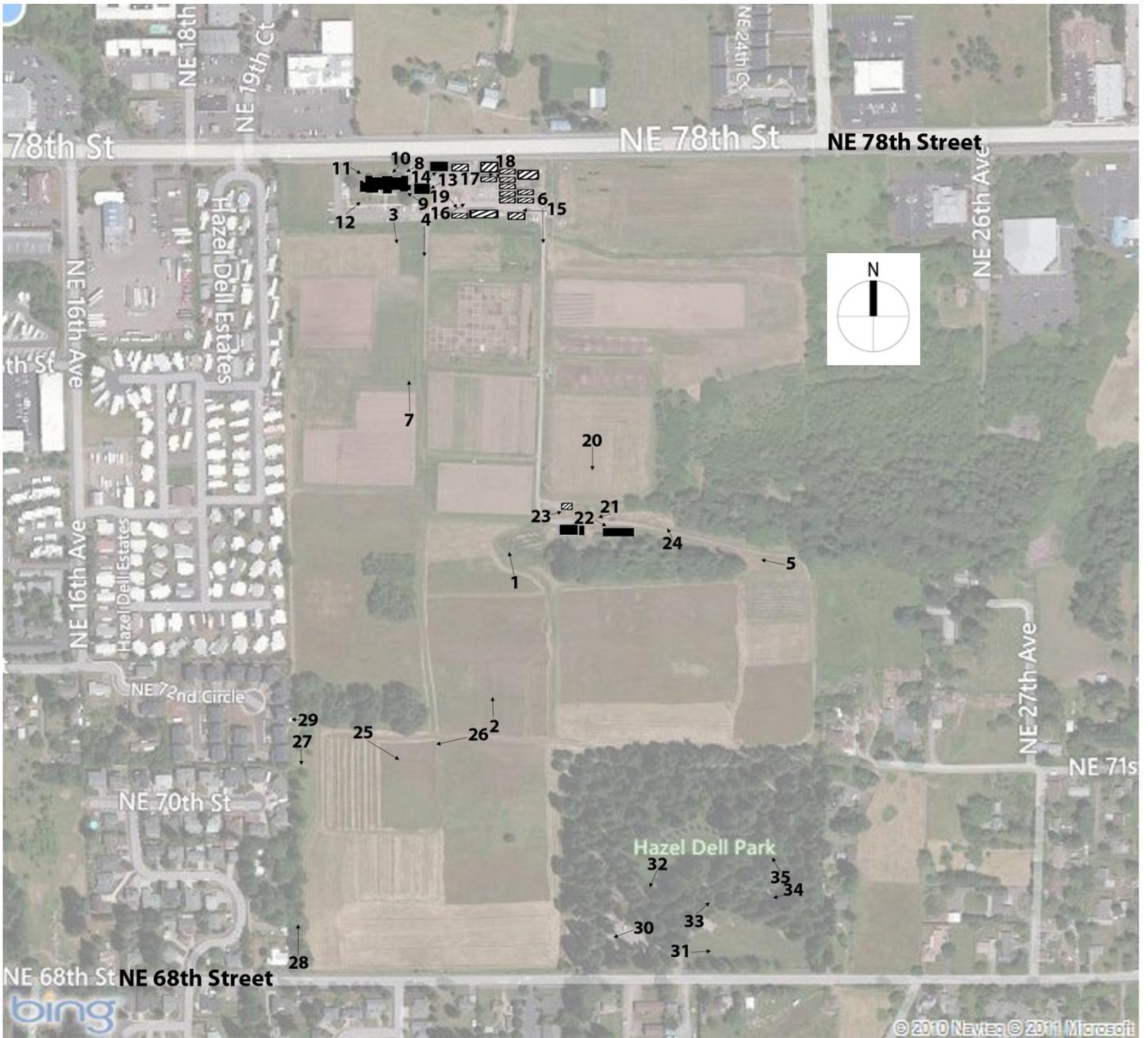


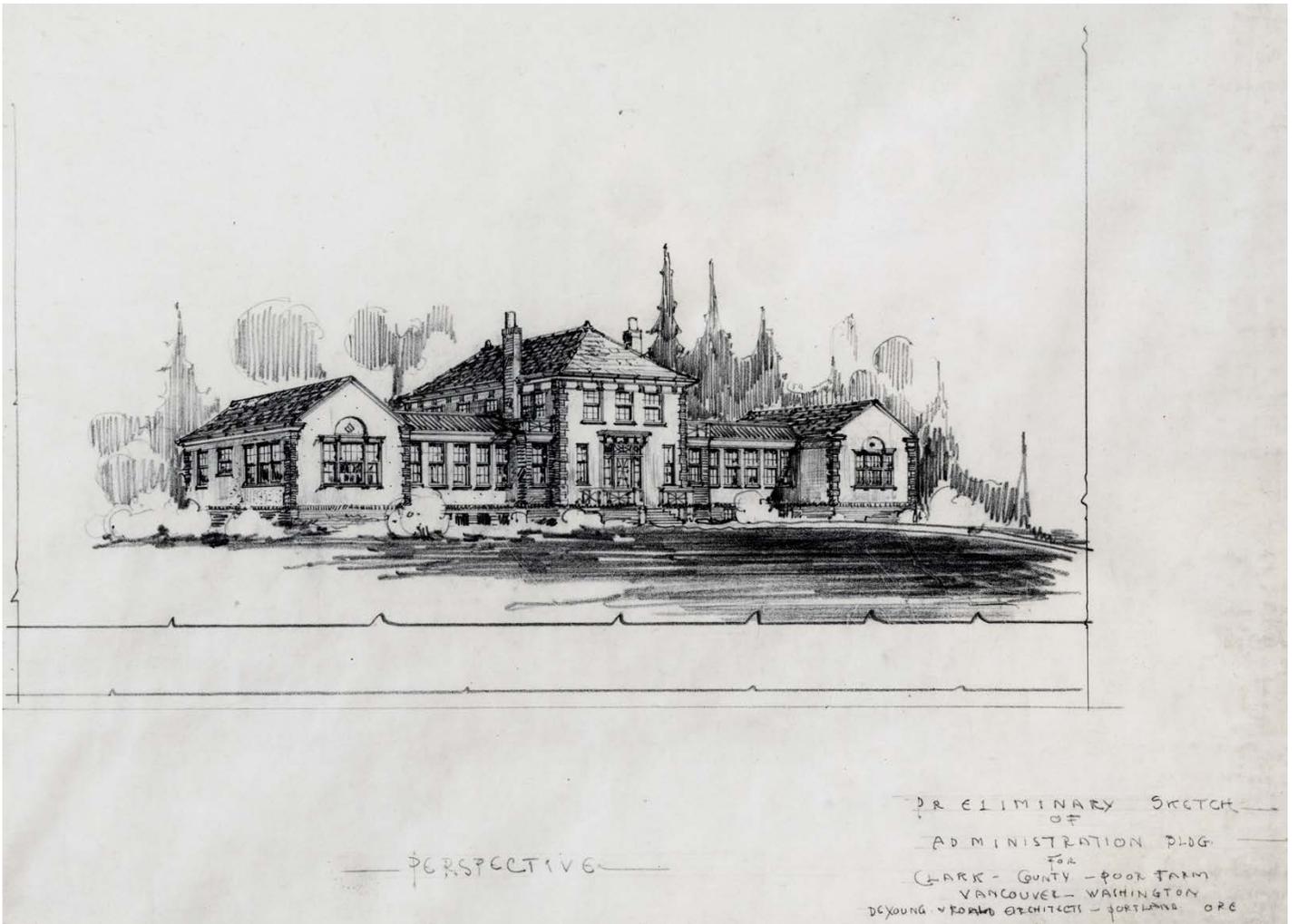
Figure 2. Site Plan of Clark County Poor Farm Historic Property. (Base aerial photograph courtesy of Bing maps)



**Figure 3.** Site plan of Clark County Poor Farm Historic property annotated with photo numbers and view directions. (Base aerial photograph courtesy of Bing maps)



Figure 4. Historic photograph of original Poor Farm building, constructed circa 1898. This building was destroyed by a fire in 1923 prior to the construction of the 1926 Administration building and related resources. (Image courtesy of Clark County Community Planning)



**Figure 5.** Architectural Sketch of Clark County Poor Farm Administration building by DeYoung and Roald Architects, circa 1926. (Image courtesy of University of Oregon Special Collections and University Archives)



**Figure 6.** Historic photograph of north (front) façade of Clark County Poor Farm Administration building, c. 1945. (Image courtesy of Clark County Community Planning)

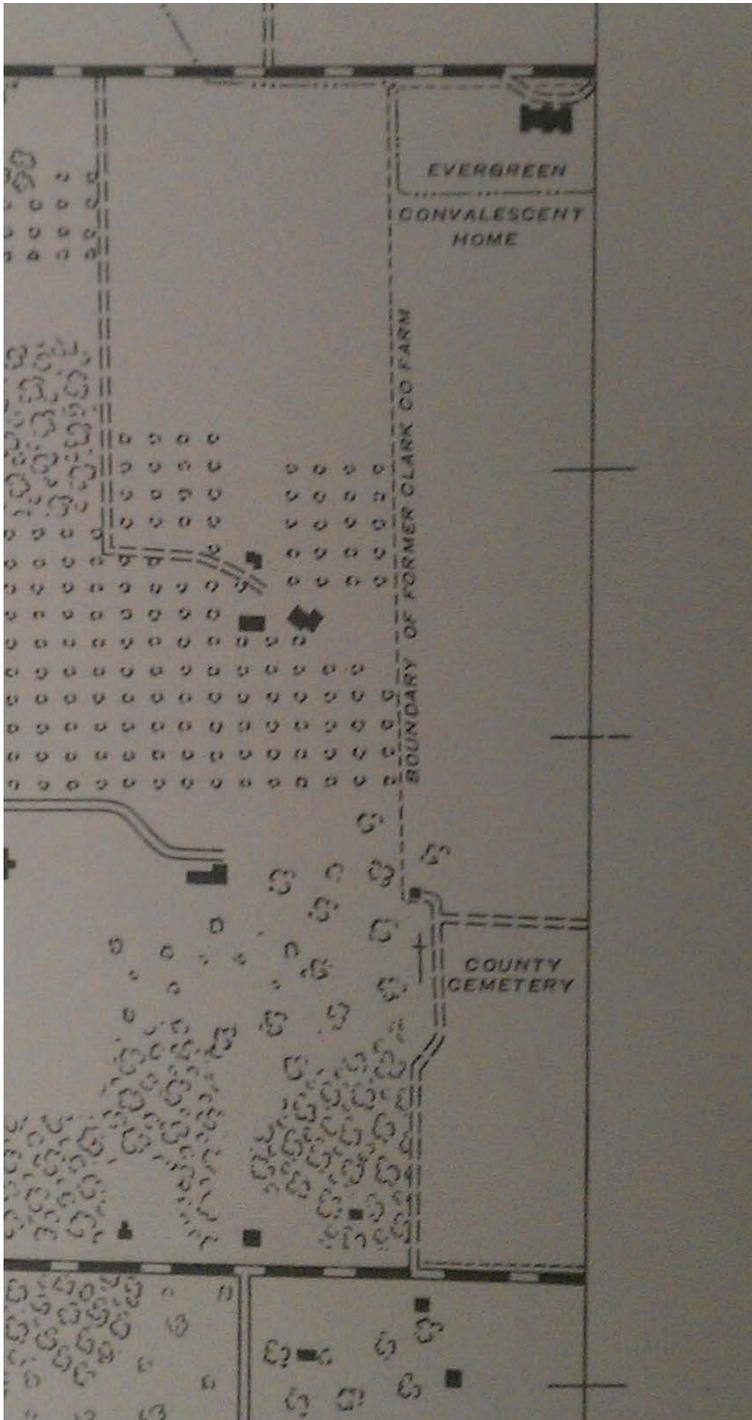


**Figure 7.** Historic photograph of Clark County Poor Farm / Southwestern Washington Experiment Station, circa 1945. View is facing northeast from south ridge of property. The Bunk House is shown in its original location along the road at the right edge of the photograph, prior to its move to the current location in the Central Outbuildings cluster between 1955 and 1959. Although the original location of the hog house has not been verified, the building to the right of the barn in the central left area of the photograph matches the dimensions and fenestration of the hog house, which was also moved to the Central Outbuildings grouping between 1943 and 1955. (Image courtesy of Clark County Community Planning).



**Figure 8.** Historic photograph of Southwestern Washington Experiment Station in 1953, showing Poor Farm Administration Building, Garage, Milk House, and Barn (demolished in 1963). (Image courtesy of *The Columbian*).





**Figure 10.** Planimetric Map of Portland area from 1947 showing the west edge of the historic property. The Poor Farm use had converted to a convalescent home while the state leased 28 acres of the property for the Southwestern Washington Experiment Station. The map illustrates the County Cemetery, property roads, Administration building and historic curved drive on the north end of the Administration building. (Image from U. S. Coast and Geodetic Survey, Planimetric Map – Portland Area, 1947).



**Figure 11.** Aerial photograph of historic property from 1955, showing entire property. The Bunk House is shown in its original location along the central road prior to being moved to its current location adjacent to the east side of the Machine Shed (see Figure 7 for additional view). (Image courtesy of Clark County Historical Society)



**Figure12 .** Aerial photograph of historic property from 1959. The Bunk House is shown in its current location adjacent to the east end of the Machine Shed. The Barn and early agricultural buildings (all demolished) are visible at the upper end of the image next to the Milk House. (Image courtesy of Clark County Historical Society)

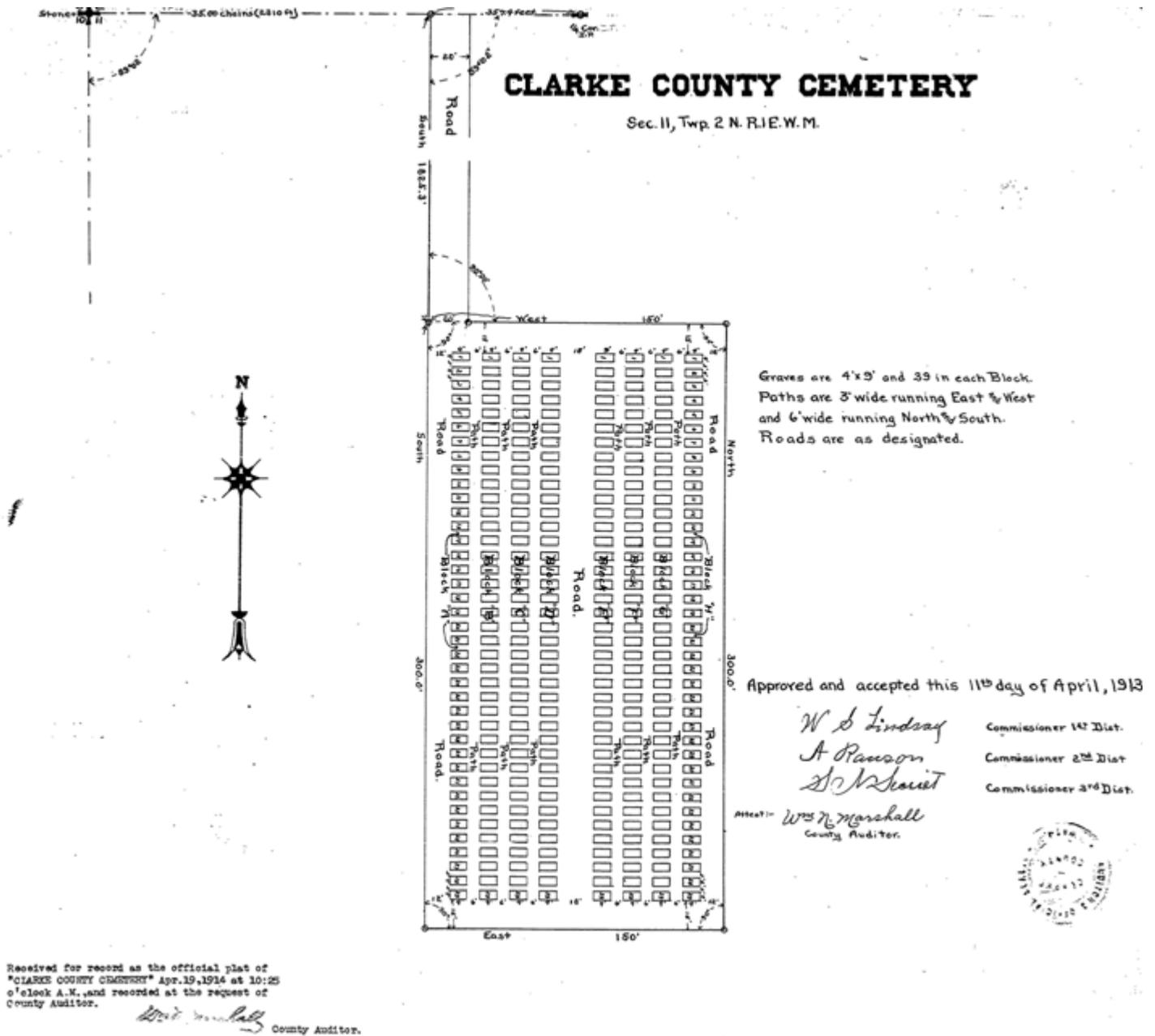


Figure 13. Clark County Cemetery plat map, 1913.



**NAMELESS GRAVES**, about 200 of them, prompted recent dedication of plaque at old Clark County Cemetery north of Vancouver — also known as Potter's Field. Grave markers, with identifications long ago erased by age or neglect, jut starkly

as officials in background group around plaque. From left are Earl Johnson, County Park Board; Dr. John Brougher, president of Fort Vancouver Historical Society; Ken Teter, chairman of County board of commissioners. (Photo by Stone)

**Figure 14.** Photograph in *Journal, Vancouver Bureau* from 1966 showing metal grave markers. All markers have since been removed from the cemetery.

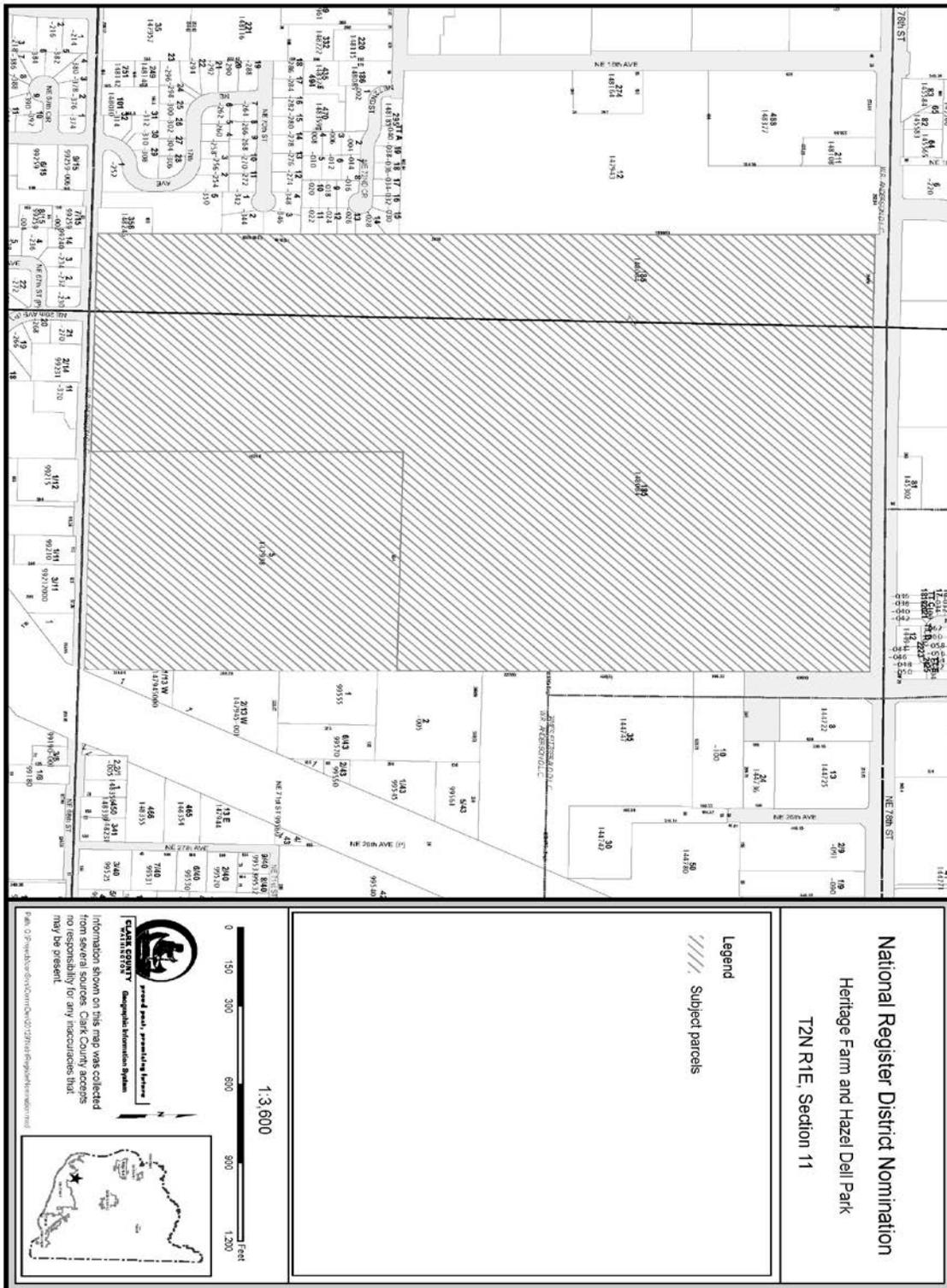


Figure 15. Clark County Assessor's Map. Parcel's indicated by hatch marks. Parcels 148084000 (Farm) and 147938000 (Park) heck with the CCHPC Staff)

**Property Owner**

name Clark County  
street & number 1300 Franklin Street telephone \_\_\_\_\_  
city or town Vancouver state WA zip code 98666

**4b. CLARK COUNTY HISTORIC PRESERVATION STAFF RECOMMENDATION**

In my opinion, the property  meets /  does not meet the Clark County Heritage Register criteria. ( See continuation sheet.)

\_\_\_\_\_  
Signature of commenting staff

\_\_\_\_\_  
Date

**4c. CLARK COUNTY HISTORIC PRESERVATION COMMISSION RECOMMENDATION / DECISION**

IN THE OPINION OF THE CLARK COUNTY HISTORIC PRESERVATION COMMISSION, THE PROPERTY MEETS  / DOES NOT MEET  THE CLARK COUNTY HERITAGE REGISTER CRITERIA. ( See continuation sheet.)

\_\_\_\_\_  
CHAIRPERSON,  
Clark County Historic Preservation Commission

\_\_\_\_\_  
Date